

UNDER SECRETARY OF DEFENSE

4000 DEFENSE PENTAGON WASHINGTON, D.C. 20301-4000

January 4, 2023

MEMORANDUM FOR SENIOR PENTAGON LEADERSHIP
COMMANDANT OF THE COAST GUARD
DEFENSE AGENCY AND DOD FIELD ACTIVITY DIRECTORS

SUBJECT: Directive-type Memorandum 23-001 – "Expansion of the Military Parental Leave

Program"

References: See Attachment 1

<u>Purpose</u>. In accordance with the authority in DoD Directive (DoDD) 5124.02, this Directive-type Memorandum (DTM):

- Establishes policy, assigns responsibilities, and provides procedures for the expansion of the Military Parental Leave Program (MPLP) pursuant to Section 701 of Title 10, United States Code (U.S.C.), as amended by Section 621 of Public Law 117–81, also known as the National Defense Authorization Act for Fiscal Year 2022.
 - Policies and procedures established in this DTM supplement DoD Instruction (DoDI) 1327.06 and supersede the MPLP established in the March 23, 2018 Under Secretary of Defense for Personnel and Readiness (USD(P&R)) Memorandum.
 - This DTM takes precedence over any previous DoD issuances or Service regulations as they pertain to MPLP but does not supersede DTM 22-004.
- Is effective January 4, 2023; it must be incorporated into DoDI 1327.06. This DTM will expire effective January 4, 2025.

Applicability. This DTM applies to OSD, the Military Departments (including the Coast Guard at all times, including when it is a Service in the Department of Homeland Security by agreement with that Department), the Office of the Chairman of the Joint Chiefs of Staff and the Joint Staff, the Combatant Commands, the Office of Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (referred to collectively in this DTM as the "DoD Components").

Definitions. See Glossary.

Policy.

- Active Component Service members; Reserve Component Service members
 performing Active Guard and Reserve duty or full-time National Guard Duty
 for more than 12 months consecutively; and Reserve Component Service
 members performing duty under a call or order to active service for more than
 12 months consecutively, referred to collectively in this DTM as "members,"
 are covered by this policy.
- It is important for the development of military families that members be able to care for their newborn, adopted, or placed child or children, all of whom are referred to in this DTM as "child." Unit commanders must balance the needs of the unit with the needs of the member to maximize opportunity to use parental leave.
 - o Members who give birth will be authorized 12 weeks of parental leave following a period of convalescence to care for the child.
 - o Members who are the non-birth parent will be authorized 12 weeks of parental leave following the birth of their child to care for the child.
 - Members who adopt a minor child or who have a minor child placed for adoption or long-term foster care with them will be authorized 12 weeks of parental leave to care for the child.
 - Members will be afforded the opportunity to take full advantage of the MPLP consistent with their desires, operational requirements, and training workloads of their unit.
 - The MPLP must be administered in accordance with applicable laws and the policies and procedures in this DTM.

Responsibilities. See Attachment 2.

Procedures. See Attachment 3.

<u>Releasability</u>. Cleared for public release. Available on the Directives Division Website at https://www.esd.whs.mil/DD/.

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Attachments: As stated

ATTACHMENT 1

REFERENCES

- Directive-type Memorandum 22-004, "Reserve Component Maternity Leave Program," June 9, 2022
- DoD Directive 5124.02, "Under Secretary of Defense for Personnel and Readiness (USD(P&R))," June 23, 2008
- DoD Directive 5124.10, "Assistant Secretary of Defense for Manpower and Reserve Affairs (ASD(M&RA))," March 14, 2018
- DoD Instruction 1327.06, "Leave and Liberty Policy and Procedures," June 16, 2009, as amended
- DoD Instruction 5025.01, "DoD Issuances Program," August 1, 2016, as amended
- DoD Instruction 8260.03, "The Global Force Management Data Initiative (GFM DI)," February 19, 2014, as amended
- Public Law 117-81, Section 621 "National Defense Authorization Act for Fiscal Year 2022," December 27, 2021
- Under Secretary of Defense for Personnel and Readiness Memorandum, "Parental Leave for Military Personnel in Connection with the Birth or Adoption of a Child," March 23, 2018United States Code, Title 1, Section 8
- United States Code, Title 10

ATTACHMENT 2

RESPONSIBILITIES

- 1. USD(P&R). In accordance with DoDD 5124.02, the USD(P&R):
- a. Ensures that implementing Military Department and the Department of Homeland Security policies and procedures regarding MPLP are uniform across the Military Services, to the extent feasible.
- b. Monitors the effectiveness of Military Department policies and procedures regarding the MPLP.
- 2. <u>ASSISTANT SECRETARY OF DEFENSE FOR MANPOWER AND RESERVE AFFAIRS</u>. Under the authority, direction, and control of the USD(P&R), the Assistant Secretary of Defense for Manpower and Reserve Affairs:
- a. Provides overall guidance and oversight of the administration of the MPLP in accordance with DoDD 5124.10.
- b. Serves as the focal point for policies related to leave and liberty in general, and the MPLP in particular.
- c. Develops and maintains supporting guidance governing the MPLP as well as publications and memorandums that implement all aspects of this DTM as required, and in accordance with DoDI 5025.01.
- d. Monitors DoD Component administration of the provisions of the MPLP in accordance with this DTM and works with the DoD Components to make improvements as necessary.
- e. Adjudicates exception to policy requests beyond the authorities that this DTM provides.
- 3. <u>SECRETARIES OF THE MILITARY DEPARTMENTS AND COMMANDANT OF THE COAST GUARD</u>. The Secretaries of the Military Departments and the Commandant of the Coast Guard:
 - a. Implement the policy in this DTM in their respective Military Services.
 - b. Issue further Service-specific guidance in accordance with this DTM.
- c. Educate their respective forces to ensure that all members understand the new benefits, including eligibility and date of implementation.

ATTACHMENT 3

PROCEDURES

1. EXTENSION OF COVERAGE.

- a. A period of active service of a Reserve Component member may not be extended to permit that member to take leave authorized under the MPLP.
- b. A member's period of active service may be extended following a birth when determined medically necessary by a competent medical authority.

2. PARENTAL LEAVE

- a. <u>Effective Date</u>. The parental leave described in this DTM applies to a member when any one of these events occurs on or after December 27, 2022: the birth of a member's child, adoption of a minor child by the member, or placement of a minor child with the member for adoption or long-term foster care.
- b. <u>Parental Leave for Birth</u>. Members will be authorized parental leave for the birth of their child and to care for the child, in accordance with Paragraphs 2.b.(1) and 2.b.(2) of this attachment:
- (1) For the birth parent, 12 weeks of parental leave will be authorized following a period of convalescence from childbirth.
- (a) Convalescent leave may be authorized for the recovery of the birth parent from giving birth if such leave is specifically recommended, in writing, by the health care provider of the birth parent to address a diagnosed medical condition and is approved by the unit commander. The period of convalescent leave immediately following childbirth will be taken in one increment. Such leave will begin on the first full day after the birth of the child or the date of release of the member from the hospital or similar facility where the birth took place, whichever is later.
- (b) Twelve weeks of parental leave will be authorized during the 1-year period beginning on the date of birth of the child. Parental leave will be taken following any period of convalescent leave described in Paragraph 2.b.(1)(a) and in accordance with Paragraph 3 of this attachment.
- (2) For the non-birth parent, 12 weeks of parental leave will be authorized during the 1-year period beginning on the date of birth of the child. If the child is born outside of marriage, the non-birth parent's parentage of the child must be established in accordance with the criteria prescribed by the Military Department concerned.
- c. <u>Parental Leave for Adoption Placement or Adoption</u>. Members, to include dual military couples, will be authorized 12 weeks of parental leave during the 1-year period

following the date of placement of a minor child with the member for adoption, or the date of adoption of a minor child by the member.

- (1) If a member (or a dual military couple) uses a surrogate and they become the legal parent(s) of a newborn child, the event will be treated as an adoption and will be authorized 12 weeks of parental leave.
- (2) A member is **not** authorized an additional 12 weeks of parental leave when the placement of a minor child with the member for adoption is finalized as an adoption by the member of a minor child already residing within the member's household.
- d. <u>Parental Leave for Long-term Foster Care Placement</u>. Members, to include dual military couples, will be authorized 12 weeks of parental leave during the 1-year period after the date of placement of a minor child with the member for long-term foster care of the placed child. A member is **not** authorized an additional 12 weeks of parental leave when the placement of a minor child with the member for long-term foster care is:
 - (1) Converted to a placement for adoption with the member; or
- (2) Finalized as an adoption by the member of a minor child already residing within the member's household.
- e. <u>Multiple Qualifying Events</u>. Multiple qualifying events are subject to these limitations:
- (1) Multiple qualifying events that do not occur within the same 72-hour period will be treated as separate events for the allocation of parental leave. For example: A birth parent has two qualifying events separated by 50 days. The birth parent gives birth to a child, and then a minor child is placed with the birth parent for adoption 50 days later. Specifically, in this example, the birth parent's child is born on January 1 and the birth parent is released from the hospital on January 5 to begin a period of convalescent leave that ends on February 4. On February 5, the birth parent begins a 12-week period (i.e., 84 days) of parental leave. On February 20, the birth parent adopts a minor child. In this example, the birth parent used 15 days of parental leave between the two events and has 69 days of unused parental leave from the birth of the child. The birth parent is authorized an additional 15 days for the placement of the minor child to be added to the 69 days remaining from the birth of the child. Any of these days that the birth parent does not use within 1 year of the second event will be forfeited.
- (2) Multiple qualifying events occurring within the same 72-hour period will be treated as a single event for the allocation of parental leave. For example: A member adopts two children separated by 48 hours. In this example, the member is authorized a total of 12 weeks (i.e., 84 days) of parental leave because the two adoptions are treated as a single adoption. Any parental leave that the member does not use within 1 year of the second adoption will be forfeited.
- (3) In separate qualifying events, any new parental leave must run concurrently with any pre-existing parental leave that has not expired or been used as of the date of the new event. For example: A member adopts a minor child on March 1 and a minor child is placed

with the member for long-term foster care on September 1. The member used all 12 weeks (i.e., 84 days) of parental leave from the adoption before September 1. In this example, the member is authorized an additional 12 weeks (i.e., 84 days) of parental leave for the placement of the minor child for long-term foster care because the member used all the parental leave from the adoption before the placement event in September. Any parental leave of 12 weeks (i.e., 84 days) that the member does not use within 1 year of the placement will be forfeited.

- 3. <u>TAKING PARENTAL LEAVE</u>. Members may take parental leave in one continuous period or in increments. Parental leave may be taken together with ordinary leave.
- a. <u>Incremental Periods of Parental Leave</u>. Parental leave may be taken in one or more increments. Increments will be taken consistent with operational requirements.
- (1) Members choosing to take parental leave in more than one increment must request such proposed leave in blocks of at least 7 days each for a maximum of 12 increments and must submit such requests within the timelines established by normal Service procedures and/or the unit commander. If the commander disapproves the request, the member may appeal the decision through their normal Service procedures.
- (2) Commanders are encouraged to approve requests for incremental periods of parental leave. If the unit commander does not approve taking incremental parental leave, they must allow the member to take the full 12 weeks of parental leave in one continuous period.
- b. <u>Combining Types of Leave</u>. Members may take ordinary (i.e., chargeable) leave in between increments of parental leave or consecutively with parental leave. No particular order or sequence of such leave is required.

4. <u>DEFERRAL OF PARENTAL LEAVE</u>.

- a. Operationally deployed members must normally defer parental leave until their deployment is completed. However, in exceptional and compelling circumstances, a unit commander may approve parental leave if the unit commander determines that the unit's readiness will not be adversely impacted.
- b. Members who are required to defer parental leave because of such deployment may be authorized an extension of the 1-year parental leave period as described in Paragraph 6 of this attachment.

5. UNUSED PARENTAL LEAVE.

a. Any amount of parental leave remaining unused at the time of separation from active service will be forfeited. Such forfeiture does not apply to a member who qualifies for Reserve Component maternity leave as described in Paragraph 5 of DTM-22-004.

- b. Parental leave may not be transferred to create a shared benefit, even between members of a dual military couple.
- c. Parental leave that is not taken before the expiration of 1 year from the date of a birth of the child, adoption of a minor child by the member, or placement of a minor child with the member for adoption or long-term foster care will be forfeited, unless Paragraph 6 of this attachment applies.
- d. Any parental leave that this DTM authorizes for a Reserve Component member that is not taken by the time they are separated from active service will be forfeited unless such forfeiture does not apply as described in Paragraph 5.a. of this attachment:
- (1) The period of active service of a Reserve Component member may not be extended solely to permit them to take the leave that this DTM authorizes.
- (2) Reserve Component members will not be recalled to active service to use any category of leave, either singly or in combination, that this DTM authorizes.
- e. If the placement of a minor child with the member for adoption or long-term foster care is terminated, any amount of parental leave remaining unused on the date of such termination will be forfeited. Such forfeiture does not apply if the placement of the minor child for adoption or long-term foster care is finalized as an adoption by the member.

6. EXTENSION OF THE 1-YEAR PARENTAL LEAVE PERIOD.

- a. A member is authorized to take parental leave after the 1-year period, if they would ordinarily lose unused parental leave at the end of the 1-year period because of one or more of these conditions:
- (1) A member's participation in a deployment and/or military exercise for a consecutive period of 90 or more days within the 1-year period concerned.
- (2) A member's attendance at an in-residence professional military education course for a consecutive period of 90 or more days within the 1-year period concerned.
- (3) A member's execution of permanent change-of-station orders with temporary duty en route to a new permanent duty station of 90 or more consecutive days that would interfere with the taking of parental leave within the 1-year period concerned.
- (4) A member conducted routine temporary duty away from the permanent duty station for a consecutive period of 90 or more days within the 1-year period.
- (5) A member was hospitalized or in an in-patient status for 90 or more consecutive days within the 1-year period concerned.

- (6) A Secretary of a Military Department or Commandant of the Coast Guard, whoever applicable, may approve other extenuating circumstances, on a case-by-case basis, that exceed a consecutive period of 90 or more days within the 1-year period concerned.
- b. For such qualifying circumstances outlined in Paragraph 6.a., the 1-year period will be extended on a day-for-day basis based on the period of such circumstance.

7. NON-CHARGEABLE LEAVE FOR SURROGACY OR CHILD PLACED FOR ADOPTION.

- a. A member who either places their child for adoption or has their parental rights terminated by consent or court order is not eligible for parental leave. However, the member may be authorized convalescent leave as recommended by the DoD health care provider in accordance with medical practice standards.
- b. A member whose spouse meets the conditions of Paragraph 7.a. is not authorized parental leave.
- 8. <u>LEAVE FOLLOWING A STILLBIRTH OR MISCARRIAGE</u>. In cases when a member experiences a stillbirth or miscarriage, the DoD health care provider may recommend convalescent leave in accordance with medical practice standards. In such cases, neither the member nor their spouse (if a member) is eligible for parental leave. However, either may be authorized emergency leave.
- 9. <u>LEAVE FOLLOWING DEATH OF A CHILD</u>. Parental leave eligibility, or the parental leave, if started, terminates upon the death of the child, adopted child, or child placed for adoption or long-term foster care. However, in such cases, members may be transitioned to convalescent leave if recommended by a DoD health care provider in accordance with medical practice standards or transitioned to other types of leave such as emergency leave, as appropriate.

10. TRANSITIONING OF PRIMARY AND SECONDARY CAREGIVERS TO THE EXPANDED MPLP.

- a. Parental leave authorized by this DTM also applies to members who have unused caregiver leave or maternity convalescent leave by December 27, 2022, if such unused leave was authorized by the March 23, 2018 USD(P&R) Memorandum. In such cases, the member is authorized a total of 12 weeks of parental leave as described in Paragraph 2 of this attachment, but the member's unit commander must approve the taking of this parental leave pursuant to Paragraph 3 of this attachment. All provisions in this DTM apply to such members.
- b. Any used caregiver leave of a member when combined with the parental leave authorized by this DTM must not exceed a total of 12 weeks. A birth parent who is in a maternity convalescent status as of December 27, 2022, is authorized to continue in such a status until the birth parent completes the approved period of maternity convalescent leave. Any

maternity convalescent leave granted to a birth parent by December 27, 2022 is assumed to meet the requirements for convalescent leave authorized in this issuance.

c. Such leave that remains unused within 1 year of the qualifying event will be forfeited unless Paragraph 6 of this attachment applies.

GLOSSARY

PART I. ABBREVIATIONS AND ACRONYMS

ACRONYM MEANING

DoDD DoD directive
DoDI DoD instruction

DTM directive-type memorandum

MPLP Military Parental Leave Program

U.S.C. United States Code

USD(P&R) Under Secretary of Defense for Personnel and Readiness

PART II. DEFINITIONS

These terms and their definitions are for the purpose of this issuance.

TERM DEFINITION

adoption An adoption that is arranged by a "qualified adoption agency" as that

term is defined in Section 1052 of Title 10, U.S.C.

birth parent The member who gives birth.

child Defined in Section 8 of Title 1, U.S.C.

convalescent leave A period of authorized absence granted to members under medical

care, which is part of the treatment prescribed for recuperation and

convalescence. It is also referred to as "sick leave."

foster care A 24-hour substitute care for children placed away from their parents

or guardian and for whom the State agency has placement and care responsibility. This includes, but is not limited to, placements in foster family homes, foster homes of relatives, group homes, emergency shelters, residential facilities, childcare institutions, and pre-adoptive homes. See also the term and definition of placement

for long-term foster care.

military exercise A military maneuver or simulated wartime operation involving

planning, preparation, and execution that is carried out for the

purpose of training and evaluation.

miscarriage Loss of pregnancy in the uterus.

TERM

DEFINITION

multiple qualifying events

When a member experiences any of these events within 1 year: Giving birth to more than one child from a multiple pregnancy; giving birth to a child from a back-to-back pregnancy, adopting more than one minor child; having more than one minor child placed with the member for adoption or long-term foster care; or a combination of any of these events.

operational deployment

An event is an operational deployment if it is recorded in the joint capabilities requirement manager or contained in the annual Global Force Management Data Initiative-compliant tool under the Global Force Management Data Initiative reporting structure specified in DoDI 8260.03. Forces deployed pursuant to Executive orders, operational plans, or concept plans approved by the Secretary of Defense are also considered deployed. An operational deployment begins when most of a unit or detachment, or an individual not attached to a unit or detachment leaves a homeport, station, or base, or leaves from an en route training location to meet a Secretary of Defense-approved operational requirement. A deployment ends when most of the unit or detachment, or an individual not attached to a unit or detachment, returns to their homeport, station, or base.

parental leave

A period of non-chargeable leave granted to a member following the birth of the member's child, adoption of a minor child by the member, or placement of a minor child with the member for adoption or long-term foster care in order to care for the child.

placement for adoption

The action of placing a minor child with the prospective adoptive parents in which there is a contractual agreement between the prospective adoptive parents and the qualifying adoption agency occurring before the legal finalization of the adoption.

placement for longterm foster care

The action of placing a minor child in foster care in which there is an expectation and contractual agreement between the foster parents and the child-placing agency that the child remain in the home of the foster parents for a minimum of 24 months.

surrogacy

A legal agreement whereby a person agrees to undergo pregnancy to deliver a child for another party to whom they will surrender and transfer the child for custody and care.