

Report to Congressional Committees

November 2021

EVIDENCE-BASED POLICYMAKING

Survey Results
Suggest Increased
Use of Performance
Information across the
Federal Government



Highlights of GAO-22-103910, a report to congressional committees

Why GAO Did This Study

The GPRA Modernization Act of 2010 and the Foundations for Evidence-Based Policymaking Act of 2018 included requirements to enhance federal efforts to develop and use performance information and other evidence in decision-making.

Both acts include provisions for GAO to periodically report on their implementation. This report assesses the extent to which (1) federal managers' reported use of performance information changed in 2020, and (2) selected leading practices and data-driven reviews were associated with greater reported use of performance information.

To conduct its work, GAO analyzed results from a survey it administered from July to December 2020 to a stratified random sample of about 4,000 managers at 24 major federal agencies. The survey had a 56 percent response rate. Results can be generalized to the population of managers government-wide and at each agency. GAO also reviewed relevant Office of Management and Budget (OMB) documents, interviewed OMB staff, and followed up on the implementation of prior related GAO recommendations.

In response to a draft of this report, the Department of Veterans Affairs and the U.S. Agency for International Development provided comments that highlighted results from GAO's survey and described efforts to improve the use of evidence in decision-making. OMB and the remaining 22 agencies did not provide comments.

View GAO-22-103910. For more information, contact Alissa H. Czyz at (202) 512-6806 or CzyzA@gao.gov.

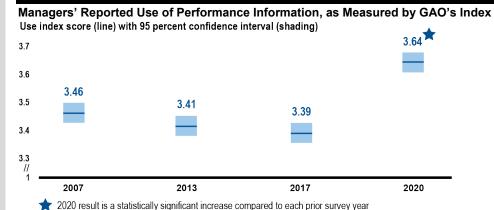
November 202

EVIDENCE-BASED POLICYMAKING

Survey Results Suggest Increased Use of Performance Information across the Federal Government

What GAO Found

Performance information can help decision makers understand and improve results at federal agencies. GAO's 2020 survey of federal managers showed that the reported use of performance information in decision-making generally increased across the federal government compared to prior surveys. For example, on an index that approximates such use with a single score, GAO estimates with 95 percent confidence that the 2020 government-wide result was statistically significantly higher than each prior score since GAO created the index in 2007 (see below).



Source: GAO analysis of survey data. | GAO-22-103910

Note: The index is an average of results from 11 related survey questions on agency and manager use of performance information. Scores range from 1, which reflects managers reported the use of performance information to "no extent," to 5, which reflects to a "very great extent."

At a majority of agencies, managers reported statistically significant increases in performance information use. For example, index scores increased at 16 of the 24 agencies in 2020 compared to 2017, including at the National Aeronautics and Space Administration (NASA). Prior GAO work highlighted actions that NASA has taken since December 2018 to increase its use of performance information to improve the management of its acquisition projects, which have a history of cost growth and schedule delays. This includes having projects report relevant data to a central repository, which agency leaders review and discuss to help manage project performance.

GAO's analyses also found that key practices continue to be positively associated with greater reported use of performance information. For example:

- managers reported increases at a majority of agencies on actions related to leading practices identified by GAO's past work that promote the use of performance information, such as providing relevant training and effectively communicating performance information; and
- managers whose programs were subject to data-driven reviews—regular reviews of progress toward select goals—to a greater extent also reported greater use of performance information.

Contents

Letter		1
	Background	6
	Federal Managers at a Majority of Agencies Reported Increases the Use of Performance Information in 2020 Selected Leading Practices and Data-Driven Reviews Continue to be Positively Associated with Greater Reported Use of	11
	Performance Information Agency Comments	16 23
Appendix I	Objectives, Scope, and Methodology	25
, pp s. sant .		
Appendix II	Comparison of Use of Performance Information Index Scores	35
Appendix III	Additional Government-wide Survey Results	36
Appendix IV	Summaries of Agency-level Survey Results	40
Appendix V	Selected Survey Results by Agency	46
Appendix VI	Comments from the Department of Veterans Affairs	71
Appendix VII	Comments from the U.S. Agency for International Development	72
Appendix VIII	GAO Contact and Staff Acknowledgments	74
Table		
	Table 1: Final Multivariate Regression Model Results (Dependent Variable: Use of Performance Information Index)	30

Figures

Figure 1: Government-wide Use of Performance Information Index Decreased in GAO's 2017 Survey of Federal Managers	
Compared to 2007	7
Figure 2: Practices that Can Promote the Use of Performance	
Information for Management Decision-Making	8
Figure 3: 2020 Use of Performance Information Index Scores	
across the Government Compared to 2017	12
Figure 4: National Aeronautics and Space Administration's	
(NASA) Use of Data to Manage the Performance of Its Acquisitions	13
Figure 5: Federal Managers' Reported Use of Performance	
Information for Selected Management Activities	
Increased in 2020 Compared to Prior Surveys	14
Figure 6: Federal Managers Reported Increased Use of Selected	
Leading Practices to Promote the Use of Performance	
Information in 2020	17
Figure 7: Department of State's Bureau of International Narcotics	
and Law Enforcement Affairs Enhanced Its Capacity to	
Use Performance Information for the Caribbean Basin	
Security Initiative	19
Figure 8: Managers Reporting Their Programs Were Subject to	
Data-Driven Reviews Reported Greater Use of	
Performance Information in Decision-Making	21
Figure 9: Key Questions Related to Leading Practices that	
Promote the Use of Performance Information	33
Figure 10: Comparison of 2020 Use Index Scores to Those in	
2007, 2013, and 2017	35
Figure 11: Federal Managers Reported that Management's Use of	
Performance Information for Selected Activities Increased	0.0
in 2020 Compared to Prior Surveys	36
Figure 12: Federal Managers Reported a Few Changes in	0.7
Attention Paid to Performance Information	37
Figure 13: Federal Managers' Reported Use of Performance	
Information for Selected Management Activities Generally	00
Increased in 2020 Compared to Prior Surveys	38
Figure 14: Summary of 2020 Reported Results that Are	
Statistically Significant for Survey Questions Comprising	4.4
the Use of Performance Information Index, by Agency	41
Figure 15: Summary of 2020 Reported Results that Are	
Statistically Significant for Questions on Leading	

Practices Associated with the Use of Performance	43	
Information Index, by Agency Figure 16: 2020 Statistically Significant Survey Results at the		
Department of Agriculture	47	
Figure 17: 2020 Statistically Significant Survey Results at the		
Department of Commerce	48	
Figure 18: 2020 Statistically Significant Survey Results at the Department of Defense	49	
Figure 19: 2020 Statistically Significant Survey Results at the		
Department of Education	50	
Figure 20: 2020 Statistically Significant Survey Results at the	51	
Department of Energy Figure 21: 2020 Statistically Significant Survey Results at the	51	
Department of Health and Human Services	52	
Figure 22: 2020 Statistically Significant Survey Results at the	50	
Department of Homeland Security Figure 23: 2020 Statistically Significant Survey Results at the	53	
Department of Housing and Urban Development	54	
Figure 24: 2020 Statistically Significant Survey Results at the		
Department of the Interior	55	
Figure 25: 2020 Statistically Significant Survey Results at the Department of Justice	56	
Figure 26: 2020 Statistically Significant Survey Results at the		
Department of Labor	57	
Figure 27: 2020 Statistically Significant Survey Results at the Department of State	58	
Figure 28: 2020 Statistically Significant Survey Results at the	50	
Department of Transportation	59	
Figure 29: 2020 Statistically Significant Survey Results at the	00	
Department of the Treasury Figure 30: 2020 Statistically Significant Survey Results at the	60	
Department of Veterans Affairs	61	
Figure 31: 2020 Statistically Significant Survey Results at the U.S.		
Agency for International Development Figure 32: 2020 Statistically Significant Survey Results at the	62	
Environmental Protection Agency	63	
Figure 33: 2020 Statistically Significant Survey Results at the		
General Services Administration Figure 24: 2020 Statistically Significant Survey Regults at the	64	
Figure 34: 2020 Statistically Significant Survey Results at the National Aeronautics and Space Administration	65	
Figure 35: 2020 Statistically Significant Survey Results at the		
National Science Foundation	66	

Figure 36: 2020 Statistically Significant Survey Results at the	
Nuclear Regulatory Commission	67
Figure 37: 2020 Statistically Significant Survey Results at the	
Office of Personnel Management	68
Figure 38: 2020 Statistically Significant Survey Results at the	
Small Business Administration	69
Figure 39: 2020 Statistically Significant Survey Results at the	
Social Security Administration	70

Abbreviations

CAP Cross-agency priority

CBSI Caribbean Basin Security Initiative

CFO Chief Financial Officer

Evidence Act Foundations for Evidence-Based Policymaking Act of 2018

GPRA Government Performance and Results Act of 1993

GPRAMA GPRA Modernization Act of 2010

GS General Schedule

INL Bureau of International Narcotics and Law Enforcement

Affairs

Interior Department of the Interior

OMB Office of Management and Budget

NASA National Aeronautics and Space Administration

PIC Performance Improvement Council
PIO Performance Improvement Officer

SES Senior Executive Service
State Department of State
USDA Department of Agriculture

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November 3, 2021

Congressional Committees

The federal government faces a number of diverse and increasingly complex challenges central to protecting the health, safety, and security of the American public. To better understand and address these challenges, federal decision makers need evidence about whether federal programs and activities are achieving intended results. Such evidence can help congressional and executive branch leaders identify and correct problems, improve program implementation, and make other important management and resource allocation decisions.

Congress and the executive branch have taken actions over the past 30 years to ensure decision makers have the evidence they need—which can include performance information, program evaluations, statistical data, and other research and analysis. For example, the Government Performance and Results Act of 1993 (GPRA) established a framework for developing and using performance information in federal decision-making. This framework was significantly enhanced by the GPRA Modernization Act of 2010 (GPRAMA). Our prior work reviewing implementation of this framework has found that federal managers generally reported statistically significant increases in the availability of performance information from 1997 to 2017. However, their reported use of that information in different decision-making activities generally had not changed or decreased during that same period.

More recently, the Foundations for Evidence-Based Policymaking Act of 2018 (Evidence Act), enacted in January 2019, established a more comprehensive and integrated approach for the federal government to build and use different types of evidence.⁴ For example, beginning in

¹Pub. L. No. 103-62, 107 Stat. 285 (1993).

²Pub. L. No. 111-352, 124 Stat. 3866 (2011).

³See, for example, GAO, Managing for Results: Government-wide Actions Needed to Improve Agencies' Use of Performance Information in Decision Making, GAO-18-609SP (Washington, D.C.: Sept. 5, 2018); and Managing for Results: Further Progress Made in Implementing the GPRA Modernization Act, but Additional Actions Needed to Address Pressing Governance Challenges, GAO-17-775 (Washington, D.C.: Sept. 29, 2017).

⁴Pub. L. No. 115-435, 132 Stat. 5529 (2019).

2022, the Evidence Act requires agencies to include in their strategic plans a systematic plan for identifying and addressing policy questions.⁵ That evidence-building plan (also referred to as a learning agenda) is to include data agencies intend to collect, use, or acquire to facilitate the use of evidence to support their decision-making.

GPRAMA and the Evidence Act include provisions for us to review aspects of their implementation at several points in time.⁶ We periodically survey federal managers to collect their views on various organizational performance and management topics.⁷ This report is part of a series of products on the use of evidence in federal decision-making, and presents selected results from our 2020 survey.⁸ This report assesses the extent to which (1) federal managers' reported use of performance information in decision-making changed in 2020 compared to our prior surveys, and (2) selected leading practices and data-driven reviews were associated with greater reported use of performance information.

To address both objectives, we collected and analyzed federal managers' responses to relevant questions from our 2020 survey. The survey asked managers for their views on the use of performance information in decision-making activities and related leading practices that can promote the use of performance information.⁹ For the purposes of our survey and this report, we defined "performance information" as quantitative or qualitative data used to track progress toward achieving agency goals or

⁵Pub. L. No. 115-435, § 101(a), 132 Stat. at 5529-5532, (codified at 5 U.S.C. §§ 311-315). This and other federal evidence-building activities established under section 101(a) of the act, apply to the 24 agencies identified in the Chief Financial Officers Act of 1990, as amended. 31 U.S.C. § 901(b).

⁶Pub. L. No. 111-352, § 15, 124 Stat. at 3883-84; Pub. L. No. 115-435, § 101(d), 132 Stat. at 5533 (codified at 5 U.S.C. 306 note) § 202(f)(1), 132 Stat. at 5543 (codified at 44 U.S.C. § 3520A(e)), and § 202(g), 132 Stat. at 5543.

⁷We conducted prior surveys in 1997, 2000, 2003, 2007, 2013, and 2017.

⁸For example, see GAO, *Evidence-Based Policymaking: Survey Data Identify Opportunities to Strengthen Capacity across Federal Agencies*, GAO-21-536 (Washington, D.C.: July 27, 2021).

⁹The survey questions covered by this report were closed ended; respondents chose from a list of possible response options. For most questions, respondents rated the strength of their perception on a 5-point extent scale ranging from "no extent" to "very great extent," with an option to select "no basis to judge/not applicable." A few questions had other response options, such as "yes," "no," or "do not know."

objectives, or to assess the overall performance of a program, operation, or project.

We administered the web-based survey to a stratified random sample of 3,993 managers at 24 major federal agencies between July and December 2020. 10 The overall weighted response rate was 56 percent of the eligible sample. 11 The weighted response rate at each agency ranged from 51 percent to 83 percent, except for the Department of Justice, which had a weighted response rate of 27 percent. 12

The results of our 2020 survey are generalizable to the population of managers across the 24 agencies, and at each agency included in the survey. Our survey design, sampling methodology, and analytical methods also allow us to compare results from 2020 with those from our prior surveys. ¹³ We present our results as government-wide percentage estimates, which reflect the views of managers across the 24 agencies. ¹⁴ We also express the variability in results as a 95 percent confidence interval. ¹⁵

¹⁰Consistent with our prior surveys, we defined managers as federal employees at General Schedule levels 13 through 15, at comparable levels on equivalent schedules, and in the career Senior Executive Service or equivalents. The 24 agencies covered by our survey are those identified in the Chief Financial Officers Act of 1990, as amended. 31 U.S.C. § 901(b).

¹¹We apply weights to survey responses to account for the design of our sample and ensure that estimates are generalizable to the population of federal managers.

¹²A web-based supplement provides each agency's weighted response rate. Results from agencies with low response rates, such as the Department of Justice, should be interpreted with caution because there is more uncertainty for these estimates. See GAO, Supplemental Material: 2020 Federal Managers Survey: Results on Government Performance and Management Issues, GAO-21-537SP (Washington, D.C.: July 27, 2021).

¹³The Related GAO Products list in GAO-21-537SP identifies products analyzing and presenting the results of our past surveys.

¹⁴Throughout this report, we use the term "government-wide" to collectively refer to the 24 federal agencies covered by our survey. For the percentage estimates presented in this report, we excluded instances where a respondent did not answer a question (nonrespondents) when we calculated the estimate. GAO-21-537SP provides the government-wide and agency-level results for the survey questions covered by this report.

¹⁵This is the interval that would contain the actual population value for 95 percent of the samples we could have drawn, since each could have provided different estimates.

To further address both objectives, we conducted various statistical analyses on selected survey questions.

- Use of performance information index (use index). As we have done since our 2007 survey, we created a single score—government-wide and for each agency—that approximates the reported use of performance information in decision-making. The use index is comprised of 11 survey questions that measure a variety of ways that agencies use performance information. We then identified instances where 2020 results represented changes from past survey results.
- Leading practices that can promote the use of performance information. Our 2020 survey instrument included 33 questions that reflect five management practices identified by our past work as beneficial for performance management, which we refer to as leading practices. 17 We used a multivariate regression model to determine which of these questions were associated with greater reported use of performance information, as measured by the use index, when controlling for other factors. For those associated with greater reported use, we identified instances where 2020 results represented changes from past survey results, when applicable.
- **Data-driven reviews.** We identified managers who reported familiarity with their respective agency's reviews. We then assessed whether there were differences among their (1) use index scores and (2) responses on selected questions related to leading practices,

¹⁶For past use index results, see GAO-18-609SP; GAO, *Managing for Results: Agencies' Trends in the Use of Performance Information to Make Decisions*, GAO-14-747 (Washington, D.C.: Sept. 26, 2014); and *Government Performance: Lessons Learned for the Next Administration on Using Performance Information to Improve Results*, GAO-08-1026T (Washington, D.C.: July 24, 2008).

¹⁷GAO, *Managing for Results: Enhancing Agency Use of Performance Information for Management Decision Making*, GAO-05-927 (Washington, D.C.: Sept. 9, 2005). To identify the practices described in that report, we reviewed relevant literature, including our prior reports, spoke to experts in using performance information, and held group discussions with federal program managers.

¹⁸Data-driven reviews are regularly scheduled, structured meetings used by agency leaders and managers to review and analyze data on progress toward key performance goals and other management-improvement priorities. They are also known as "quarterly performance reviews," which is the language we used in our survey of federal managers. In this report, we refer to them as "data-driven reviews."

based on the extent they reported their programs had been subject to a review.¹⁹

In this report, when we identify changes (increases or decreases) in reported results between survey years, we refer only to those that our analyses identified as statistically significant.²⁰ When we say that there was no change between survey years, we mean that there was no statistically significant change. We focus on statistically significant results throughout the report because these indicate that observed relationships between variables and differences between groups are likely to be valid, after accounting for the effects of sampling error. Because the scope of our work was limited to analyzing survey results, we did not examine what may have accounted for any statistically significant changes or corroborate managers' reported perspectives. Appendix I provides additional details on the objectives, scope, and methodology of this report.²¹

We conducted this performance audit from October 2019 to November 2021 in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe

¹⁹The leading practices cover (1) the five management practices beneficial to performance management identified in GAO-05-927, and (2) nine practices identified by our past work to promote successful data-driven reviews. See GAO, *Managing for Results: Data-Driven Performance Reviews Show Promise but Agencies Should Explore How to Involve Other Relevant Agencies*, GAO-13-228 (Washington, D.C.: Feb. 27, 2013). To identify the nine practices in GAO-13-228, we reviewed relevant academic and policy literature, including our previous reports. We then refined these practices with additional information obtained from practitioners at the local, state, and federal level who shared their experiences and lessons learned.

²⁰We assessed significant differences through statistical tests that account for survey design and weighting. We defined differences between estimates as statistically significant through the p-value. Statistical significance is achieved when the p-value is < 0.05. We focus on statistically significant results because they indicate that there is less than a 5 percent chance that we would observe a difference as large as we observed if such a difference did not exist, after accounting for the effects of sampling.

²¹GAO-21-537SP also provides additional details about the scope and methodology for conducting our 2020 survey, and the six prior iterations we have periodically conducted since 1997.

that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

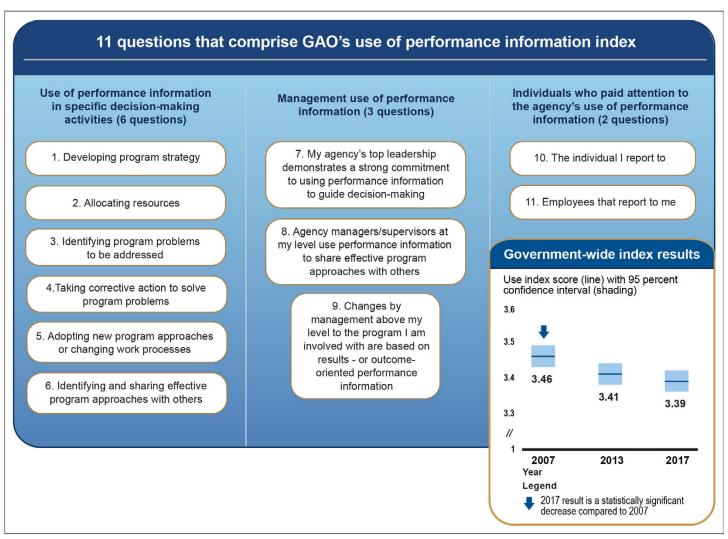
Background

Federal Use of Performance Information

In September 2018, we summarized efforts Congress and the Executive Branch have taken to improve the use of performance information in federal decision-making since 1993. 22 At that time, we found that the use of performance information across the federal government generally had not changed, or had decreased, according to our analyses of various survey questions. For example, the government-wide score of our use of performance information index declined in 2017 compared to 2007 (as shown in figure 1, along with the questions that comprise the index). We also found relatively few changes in 2017 compared to 2013 in the survey results of individual agencies.

²²See Background section of GAO-18-609SP.

Figure 1: Government-wide Use of Performance Information Index Decreased in GAO's 2017 Survey of Federal Managers Compared to 2007



Source: GAO analysis of survey results. | GAO-22-103910

Moreover, our prior surveys found few reported changes governmentwide or at individual agencies on questions related to five leading practices that can promote the use of performance information and improve results for decision-making. Figure 2 identifies those five practices.²³

Improved results Uses Develop Identify Recognize Identify strategy problems and share and and and take reward effective corrective allocate approaches performance action resources **Practices** Communicating Developing Aligning Improving the performance Demonstrating agency-wide capacity usefulness information of management goals, to use frequently commitment objectives, performance performance and and measures information information effectively

Figure 2: Practices that Can Promote the Use of Performance Information for Management Decision-Making

Source: GAO. | GAO-22-103910

Note: See GAO, *Managing for Results: Enhancing Agency Use of Performance Information for Management Decision Making*, GAO-05-927 (Washington, D.C.: Sept. 9, 2005). To identify the practices described in this report, we reviewed relevant literature, including our prior reports, spoke to experts in using performance information, and held group discussions with federal program managers.

Our 2017 survey also asked about data-driven reviews, which are regularly scheduled, structured meetings used by agency leaders and managers to review and analyze data on progress toward key performance goals and other management-improvement priorities. Those survey results showed that managers who reported their programs were subject to data-driven reviews to a greater extent also reported greater

²³GAO-05-927.

use of performance information in decision-making. We also found that those managers reported following two different sets of leading practices to a greater extent: (1) those noted above in figure 2 that promote the use of performance information, and (2) those that promote successful data-driven reviews.²⁴

Despite the reported benefits and results of using data-driven reviews, our 2017 survey data showed these reviews were not necessarily widespread. In September 2017, we recommended that the Director of the Office of Management and Budget (OMB) work with the Performance Improvement Council (PIC) to identify and share among agencies practices for expanding the use of data-driven performance reviews beyond agency priority goals.²⁵ Since that time, OMB and the PIC have taken actions that implemented this recommendation. For example, OMB and the PIC encouraged agencies to expand their use of data-driven reviews beyond agency priority goals in guidance provided through Circular No. A-11 and the Goal Playbook, respectively. In April 2021, OMB staff told us that the Goal Playbook was the primary resource and guide for illustrating principles, best practices, and case examples for agencies. One of the Goal Playbook's best practices is to hold datadriven reviews regularly, and it provides agencies with resources about conducting them at lower organizational levels.

Congressional and Executive Branch Actions to Increase Use of Performance Information

GPRAMA was enacted about 10 years ago to, in part, enhance agencies' use of performance information. OMB and agencies' implementation of the processes and practices established by GPRAMA continues to mature as they near the end of the second full performance planning and reporting cycle.²⁶

The Evidence Act created a framework for agencies to take a more comprehensive and integrated approach to building and using evidence. OMB defines evidence as "the available body of facts or information

²⁴GAO-18-609SP and GAO-17-775.

²⁵GAO-17-775. The PIC is an interagency council comprised of Performance Improvement Officers from across the federal government. It is charged with assisting OMB to improve the performance of the federal government, including by facilitating the exchange among agencies of practices that have led to performance improvements.

²⁶GPRAMA altered the timing of performance planning cycles—the strategic plan in particular—to better align with presidential terms. Following a period of interim implementation from 2011 through early 2014, the first cycle covered 2014 to 2018, and the second cycle covers 2018 to 2022.

indicating whether a belief or proposition is true or valid."²⁷ According to its guidance, evidence can consist of quantitative or qualitative information and may be derived from a variety of sources, including performance measurement, program evaluations, and other data, research, and analysis.²⁸ OMB recommends that agencies build a portfolio of high-quality, credible sources of evidence—rather than a single source—to support decision-making. The benefit of building a portfolio of evidence is fully realized when it is used to identify and correct problems, improve program implementation, and make other important management and resource allocation decisions.

The executive branch has taken actions intended to improve the use of performance information and other evidence in decision-making. These include creating the Leveraging Data as a Strategic Asset cross-agency priority (CAP) goal in the 2018 President's Management Agenda.²⁹ This CAP goal established a 10-year plan to accelerate agencies' use of data in decision-making, while protecting security, privacy, and confidentiality. It provided additional support for government-wide data governance efforts and established the Federal Data Strategy and a related action

²⁷OMB, Circular No. A-11, § 200.22 (July 2020). The Evidence Act defines evidence as "information produced as a result of statistical activities conducted for a statistical purpose." It defines statistical purpose as "the description, estimation, or analysis of the characteristics of groups, without identifying the individuals or organizations that comprise such groups [and] includes the development, implementation, or maintenance of methods, technical or administrative procedures, or information resources that support" those actions. Pub. L. No. 115-435, § 302(a), 132 Stat. 5544 (codified at 44 U.S.C. § 3561(6), (12)). OMB's Circular No. A-11 contains these definitions. However, the guidance also states that in the context of improving organizational and agency performance, "evidence" can be viewed more broadly, in line with OMB's definition.

²⁸OMB, Circular No. A-11, § 200.22 (July 2020), and M-19-23.

²⁹CAP goals are crosscutting and include outcome-oriented goals covering a limited number of policy areas as well as goals for management improvements needed across the government. OMB is to coordinate with agencies to establish CAP goals at least every 4 years. 31 U.S.C. § 1120(a). For our previous work assessing CAP goals, see GAO, Government Performance Management: Key Considerations for Implementing Cross-Agency Priority Goals and Progress Addressing GAO Recommendations, GAO-21-104704 (Washington, D.C.: Sept. 28, 2021), as well as GAO-17-775 and GAO, Managing for Results: OMB Improved Implementation of Cross-Agency Priority Goals, But Could Be More Transparent About Measuring Progress, GAO-16-509 (Washington, D.C.: May 20, 2016).

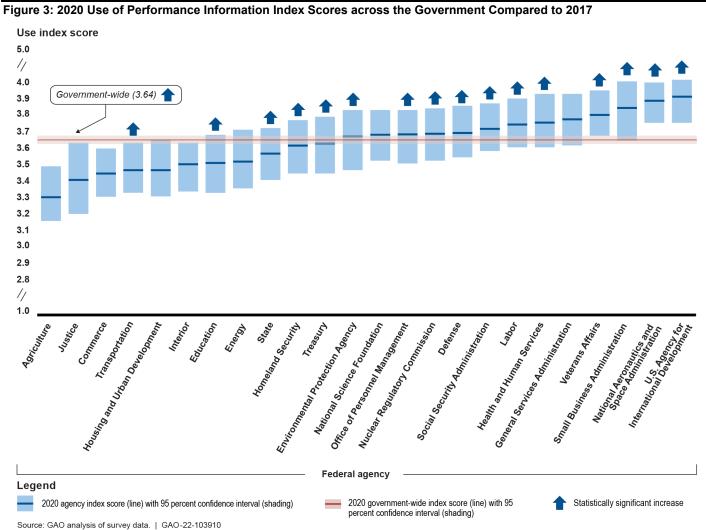
plan to help agencies fully leverage the value of data to fulfill their missions and serve the public.³⁰

The action plan included a goal for the federal government to "promote efficient and appropriate data use," and identified 20 different actions agencies were to take in 2020 to show progress. In January 2021, agencies' progress towards implementing each of the actions, and related targets and milestones, was publicly reported on a web-based dashboard.

Federal Managers at a Majority of Agencies Reported Increases in the Use of Performance Information in 2020 The reported use of performance information by managers across the federal government increased in 2020. Government-wide, our use of performance information index—which creates from 11 survey questions a single score that approximates the reported use of performance information in decision-making—increased to 3.64 out of 5, the highest result since we developed the index in 2007. In 2017, the government-wide index score was 3.39.

Results for individual agencies largely reflected the government-wide trend. We found increases in index scores at two-thirds of the agencies (16 of 24) compared to 2017, as shown in figure 3. At the remaining eight agencies, index scores did not change when compared to 2017. Appendix II provides further comparisons of 2020 index scores to those in past survey years.

³⁰OMB, Federal Data Strategy – A Framework for Consistency, OMB Memorandum M-19-18 (Washington, D.C.: June 4, 2019). The strategy and its related principles, practices, and action plan are available at https://strategy.data.gov. We previously reviewed actions implemented as part of the action plan in GAO, Data Governance: Agencies Made Progress in Establishing Governance, but Need to Address Key Milestones, GAO-21-152 (Washington, D.C.: Dec 16, 2020).



that account for survey design and weighting.

Note: The use of performance information index score is an average of the results on 11 positively correlated survey questions related to the use of performance information for various management activities and decision-making. It runs from 1 to 5. A 1 reflects that managers reported they and others in their agency engage to "no extent" in the use of performance information for those activities. A 5 reflects to a "very great extent." Significant differences were assessed through statistical tests

Figure 4 highlights actions one agency, the National Aeronautics and Space Administration, has taken to increase its use of performance information.

Figure 4: National Aeronautics and Space Administration's (NASA) Use of Data to Manage the Performance of Its Acquisitions



As measured by our use index, the reported use of performance information at NASA increased in 2020 compared to prior years. In March 2021, we highlighted how, through the improved use of data in decision-making, NASA made progress toward addressing a high-risk issue: its acquisition management.

NASA plans to invest billions of dollars in the coming years to explore space and conduct aeronautics research, among other things. We designated NASA's acquisition management as high risk in 1990 in view of NASA's history of persistent cost growth and schedule delays in the majority of its major projects.

We found that since December 2018, the agency had increased the use of earned value management data. Those data measure the value of work accomplished in a given period and compare it with the planned value of work scheduled for that period and the actual cost of work accomplished. In June 2019, NASA senior leadership began having projects submit data to a central repository and requiring earned value management metrics to be reported at an agency-level performance review. Subsequently, NASA officials said that having leadership discuss the data at these reviews has become a helpful tool for project performance.

Source: GAO. | GAO-22-103910

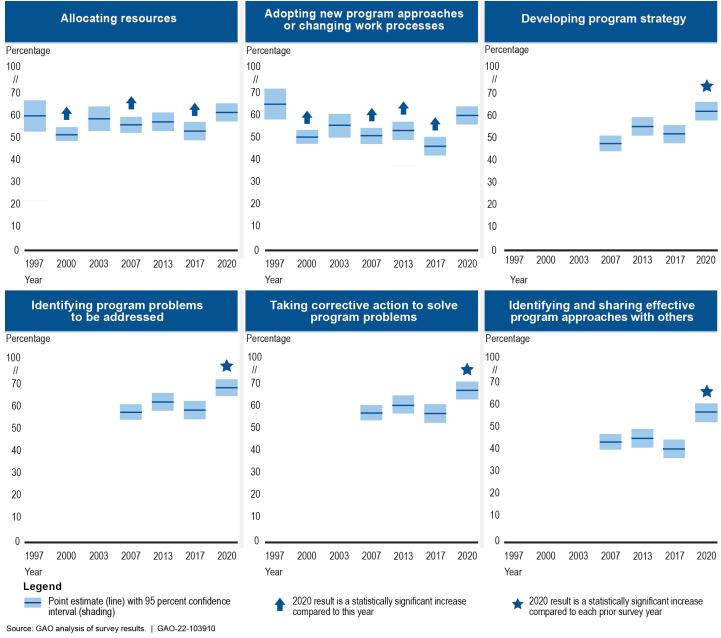
^aGAO, *High-Risk Series: Dedicated Leadership Needed to Address Limited Progress in Most High-Risk Areas*, GAO-21-119SP (Washington, D.C.: Mar. 2, 2021).

When we disaggregated the index and analyzed responses to the 11 questions that comprise it, we found similar increases in positive responses (i.e., managers reporting to a "great" or "very great" extent). Government-wide, managers reported increases in positive responses on nine of the 11 questions in 2020 when compared to 2017.³¹ For example, results increased on all six questions about the use of performance information in specific decision-making activities. Further, results on four of those six questions were the highest since they were introduced in 2007, as shown in figure 5.

³¹On the remaining two survey questions, there were no changes when comparing 2017 and 2020 results. For full survey results, see survey items 6d-g,j,k, 8e, 9a,c, 11j, and 14b in GAO-21-537SP.

Figure 5: Federal Managers' Reported Use of Performance Information for Selected Management Activities Increased in 2020 Compared to Prior Surveys

Estimates of Percentage Reporting to a "Great" or "Very Great" Extent, Presented with 95 Percent Confidence Intervals



Note: Percentages are based on the 88 percent of managers who reported having performance information for their program(s). Significant differences were assessed through statistical tests that

account for survey design and weighting. For additional information on the results presented in this figure, see survey questions 6d-g, 6j, and 6k in GAO-21-537SP.

Appendix III provides figures illustrating government-wide results for (1) the other five questions that comprise the use of performance information index, and (2) additional questions related to the use of performance information in specific decision-making activities.

Selected Agency Statistically Significant Results on the 11 Questions that Comprise the Use of Performance Information Index

Increases in positive responses on a majority of questions:

- Department of Health and Human Services (9 questions)
- Department of Homeland Security (9)
- Nuclear Regulatory Commission (7)
- Small Business Administration (7)
- National Aeronautics and Space Administration (6)

Mixed results:

Office of Personnel Management (5 increases, 1 decrease)

No changes on any question:

- Department of Agriculture
- Department of Housing and Urban Development
- Department of the Interior
- Department of Justice
- National Science Foundation

Source: GAO. I GAO-22-103910

When we examined the agency-level results on each of these 11 questions we found that the majority of 2020 results on the questions were consistent with those from our 2017 survey (i.e., no change). However, our analyses identified a greater number of increases in positive responses, and fewer decreases, in 2020 than we found in 2017. While 19 of 24 agencies had changes on at least one question, the number varied by agency (see sidebar for examples that show the range of this variation). The majority of agencies (14) had an increase on five or fewer questions.

Appendix IV includes additional information summarizing these agencylevel statistically significant results on questions that comprise the use index. Appendix V identifies, by agency, statistically significant results for each of these questions, as applicable.

³²We assessed changes in agencies' results on these questions for the first time in 2017. See GAO-18-609SP. In 2020, there were 84 increases (out of 264 agency-level results) when results were compared to 2017. In 2017, there were 10 increases between 2013 and 2017 results for these 11 questions.

³³We identified one decrease at the agency level in 2020, which is fewer than in 2017. It was at the Office of Personnel Management on a question related to agency top leadership demonstrating commitment to using performance information. See survey question 14b in GAO-21-537SP.

Selected Leading
Practices and DataDriven Reviews
Continue to be
Positively Associated
with Greater
Reported Use of
Performance
Information

Managers Reported Increased Use of Leading Practices that Promote the Use of Performance Information In 2020, managers reported increased use of leading practices that can promote the use of performance information in decision-making (see sidebar). Our analyses identified 15 survey questions reflecting aspects of these leading practices that were associated with higher use index scores.³⁴ Five of those questions were newly added to our survey in 2020, but we were able to compare the results from the 10 other questions to our prior surveys.

Practices That Can Promote the Use of Performance Information

- Aligning agency-wide goals, objectives, and measures
- Improving the usefulness of performance information
- Developing capacity to use performance information
- · Demonstrating management commitment
- Communicating performance information frequently and effectively

Source: GAO-05-927. | GAO-22-103910

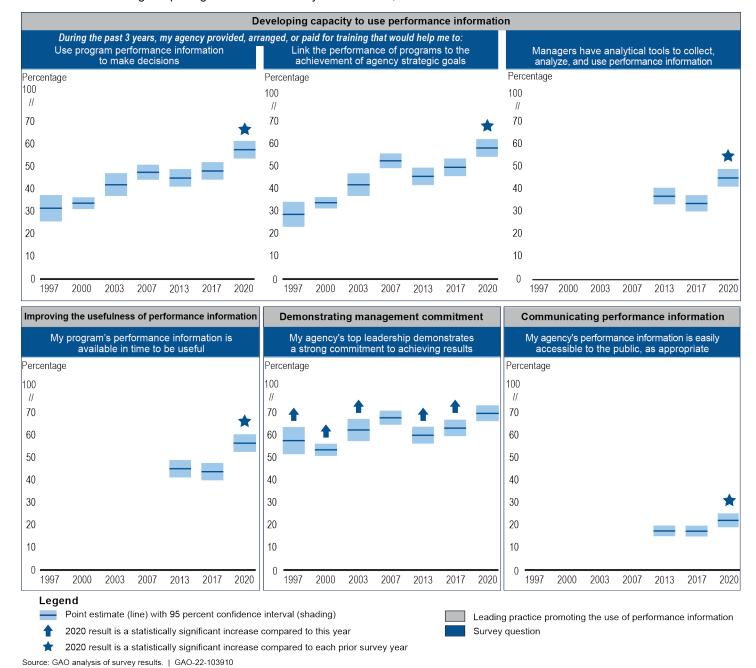
Government-wide, results on six of the 10 questions increased when compared to 2017, as shown in figure 6.35 These questions related to four of the leading practices. Moreover, for five of those questions, managers reported the highest results since those questions were introduced.

³⁴See figure 9 in appendix I for a full list of these 15 questions and a fuller discussion of our analyses. As described earlier, we derived these questions after initially identifying 33 questions in our 2020 survey that reflected aspects of the five leading practices.

³⁵There were no changes on the remaining four questions.

Figure 6: Federal Managers Reported Increased Use of Selected Leading Practices to Promote the Use of Performance Information in 2020

Estimates of Percentage Reporting to a "Great" or "Very Great" Extent, Presented with 95 Percent Confidence Intervals



Note: Significant differences were assessed through statistical tests that account for survey design and weighting. For additional information on the results presented in this figure, see survey questions 7b, 10e-f, 11f, 12b, and 14a in GAO-21-537SP.

Selected Agency Statistically Significant Results on the 10 Questions Related to Leading Practices

Increases in positive responses on at least half of the questions:

- Small Business Administration (6 questions)
- Department of Health and Human Services (5)

Mixed results:

Environmental Protection Agency (5 increases, 1 decrease)

Decreases in positive responses:

- Department of Agriculture (1 question)
- Department of the Interior (1)

No Changes:

- Department of Commerce
- Department of Energy
- Department of Housing and Urban Development
- Department of Justice
- National Science Foundation
- Social Security Administration

Source: GAO. | GAO-22-103910

When we examined the agency-level results on each of these 10 questions we again found that the majority of results were consistent with those in 2017 (i.e., no change). However, our analyses also identified a greater number of increases in positive responses, and fewer decreases, in 2020 than we found in 2017.³⁶ While 18 agencies had a change on at least one of these questions, the number of changes once again varied by agency (see sidebar for examples that show the range of this variation). The majority of agencies (13) saw increases on four or fewer questions. Figure 7 highlights actions one agency, the Department of State, has taken that reflect the leading practice to develop capacity to use performance information.

³⁶We assessed changes in agencies' results on questions associated with leading practices for the first time in 2017. See GAO-18-609SP. In 2020, there were 46 increases (of 240 total agency-level results) when results were compared to 2017. In 2017, there were 16 increases when results were compared to those from 2013. We also identified three decreases at the agency level in 2020, which is fewer than in 2017. The scope of this analysis did not involve a broader assessment of whether agencies were sufficiently following the five leading practices.

Figure 7: Department of State's Bureau of International Narcotics and Law Enforcement Affairs Enhanced Its Capacity to Use Performance Information for the Caribbean Basin Security Initiative



Managers at the Department of State (State) reported an increase in the availability of tools to collect, analyze, and use performance information in 2020 compared to prior years. That action reflects a leading practice that can enhance an agency's use of performance information: developing capacity. In recent years, our work has also highlighted actions State has taken to improve its capacity to develop and use performance information.

For example, in February 2019, we found that State's Bureau of International Narcotics and Law Enforcement Affairs (INL) did not have a process for centrally collecting reliable data to monitor the performance of its activities for the Caribbean Basin Security Initiative (CBSI). The initiative was created to respond to a variety of economic and security challenges that jeopardize the region's economic growth and development, which also threaten U.S. security due to close societal ties and geographic proximity. We recommended that State develop and implement a data management system for INL to centrally collect reliable program monitoring data.

As of September 2021, State had taken actions to implement our recommendation. This included creating templates for INL's relevant offices and implementing partners in the Caribbean to consistently report program monitoring data. INL also developed tools to centrally maintain and use those data, for example, through data visualization techniques. These actions help ensure INL has capacity to develop and use reliable performance data, allowing it to more comprehensively and accurately monitor and report on its CBSI activities and track trends across countries.

Source: GAO. | GAO-22-103910

^aGAO, Security Assistance: U.S. Agencies Should Establish a Mechanism to Assess Caribbean Basin Security Initiative Progress, GAO-19-201 (Washington, D.C.: Feb. 27, 2019).

Appendix IV includes additional information summarizing these agency-level statistically significant results on questions that reflect leading practices. Appendix V identifies, by agency, statistically significant results for each of these questions, as applicable.

In our September 2018 report, we found similar variation in agency-level results from our 2017 survey related to the use of performance information and leading practices that can promote it. We recommended that the Director of OMB and the PIC use those results to identify and share among agencies proven practices for increasing, and challenges

that hamper, the use of performance information in decision-making more extensively within agencies.³⁷

Since that time, OMB, the PIC, and others have taken actions intended to increase the use of performance information, such as developing and delivering relevant training sessions. However, in July 2021, OMB staff told us they had not yet engaged the agencies highlighted by our prior survey results to identify such practices and challenges, as we recommended. Although results from our 2020 survey suggest there have been improvements, we continue to believe these actions are important. They could lead to greater use of performance information in decision-making at individual agencies and across the federal government, which in turn can lead to improved performance and results. We will continue to monitor progress to address this recommendation.

Involvement in Data-Driven Reviews Continues to Be Positively Associated with Greater Reported Use of Performance Information and Leading Practices

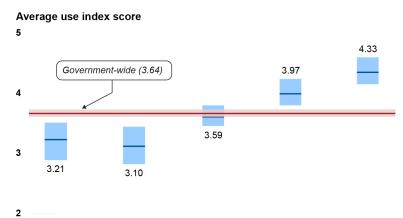
Our 2020 survey results reinforced our prior findings that managers whose programs were subject to data-driven reviews reported greater use of performance information, leading practices that promote such use, and leading practices for effective data-driven reviews.³⁸

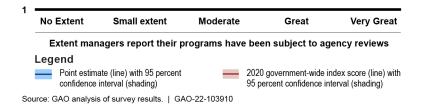
Government-wide, 42 percent of managers reported being "somewhat" or "very" familiar with data-driven reviews. Those who reported their programs had been subject to data-driven reviews to a "great" or "very great" extent had index scores that were statistically significantly higher than those whose programs were subject to these reviews to a lesser extent (see fig. 8).

³⁷GPRAMA established the PIC in law. 31 U.S.C. § 1124(b). The PIC was originally established by a 2007 executive order (see Executive Order No. 13450, *Improving Government Program Performance*, 72 Fed. Reg. 64519 (Nov. 13, 2007)). It is chaired by the Deputy Director for Management of OMB and includes Performance Improvement Officers (PIOs) from each of the 24 Chief Financial Officers Act agencies, as well as other PIOs and individuals designated by the chair. Among its responsibilities, the PIC is to work to resolve government-wide or cross-cutting performance issues, and facilitate the exchange among agencies of practices that have led to performance improvements.

³⁸GAO-18-609SP and GAO-17-775.

Figure 8: Managers Reporting Their Programs Were Subject to Data-Driven Reviews Reported Greater Use of Performance Information in Decision-Making





Practices that Promote Successful Data-Driven Reviews

- Agency leaders use data-driven reviews as a leadership strategy to drive performance improvement.
- Key players attend reviews to facilitate problem solving.
- Reviews ensure alignment between agency goals, program activities, and resources.
- Agency leaders hold managers accountable for diagnosing problems and identifying strategies for improvement.
- Agency has capacity to collect accurate, useful, and timely performance data.
- Agency staff have the skills to analyze and clearly communicate complex data for decision-making.
- Rigorous preparations enable meaningful performance discussions.
- Reviews are conducted frequently and regularly.
- Participants engage in rigorous and sustained follow-up on issues identified during reviews.

Source: GAO-13-228. | GAO-21-103910

Similarly, we also found that managers whose programs were subject to data-driven reviews continued to report higher results on questions related to two different sets of leading practices: (1) those identified earlier related to practices that can promote the use of performance information, and (2) those related to our leading practices that promote successful data-driven reviews (see sidebar).³⁹

For example, of the managers who reported their programs were subject to data-driven reviews to a "great" or "very great" extent, 87 percent reported that their agency leadership actively participated in these reviews. Conversely, of the managers who reported their programs were subject to data-driven reviews to a "small" or "no" extent, 30 percent reported that their agency leadership did so.⁴⁰

³⁹These leading practices are identified in GAO-05-927 and GAO-13-228, respectively.

⁴⁰For full results, see survey question 16d in GAO-21-537SP.

Agency Comments

We provided a draft of this report to OMB for review and comment. We also provided a draft of the report to each of the 24 federal agencies covered by our survey.

The Department of Veterans Affairs and the U.S. Agency for International Development provided written comments reprinted in appendixes VI and VII, respectively. Each highlighted a selection of its results from our survey and described its efforts to improve the use of evidence in decision-making.

OMB and 15 other agencies informed us that they had no comments: the Departments of Commerce, Education, Energy, Homeland Security, Labor, State, and Transportation; Environmental Protection Agency; General Services Administration; National Aeronautics and Space Administration; National Science Foundation; Nuclear Regulatory Commission; Office of Personnel Management, Small Business Administration; and Social Security Administration. The remaining seven agencies did not provide a response.

We are sending copies of this report to congressional addressees, the Acting Director of OMB, the heads of each of the 24 agencies, and other interested parties. This report will also be available at no charge on the GAO website at http://www.gao.gov. If you or your staff have any questions about this report, please contact me at (202) 512-6806 or czyza@gao.gov. Contact points for our Offices of Congressional Relations and Public Affairs may be found on the last page of this report. Key contributors to this report are listed in appendix VIII.

Alissa H. Czyz

Acting Director, Strategic Issues

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List of Congressional Committees

The Honorable Gary C. Peters

Chairman

The Honorable Rob Portman

Ranking Member

Committee on Homeland Security and Governmental Affairs

United States Senate

The Honorable Jon Ossoff

Chairman

The Honorable Ron Johnson

Ranking Member

Permanent Subcommittee on Investigations

Committee on Homeland Security and Governmental Affairs

United States Senate

The Honorable Kyrsten Sinema

Chair

The Honorable James Lankford

Ranking Member

Subcommittee on Government Operations and Border Management

Committee on Homeland Security and Governmental Affairs

United States Senate

The Honorable Carolyn B. Maloney

Chairwoman

The Honorable James Comer

Ranking Member

Committee on Oversight and Reform

House of Representatives

The Honorable Gerald E. Connolly

Chairman

The Honorable Jody Hice

Ranking Member

Subcommittee on Government Operations

Committee on Oversight and Reform

House of Representatives

Appendix I: Objectives, Scope, and Methodology

The GPRA Modernization Act of 2010 and the Foundations for Evidence-Based Policymaking Act of 2018 include provisions for us to review different aspects of their implementation at several points in time. Using results from our 2020 survey of federal managers, this report assesses the extent to which

- 1. federal managers' reported use of performance information in decision-making changed in 2020 compared to our prior surveys, and
- 2. selected leading practices and data-driven reviews were associated with greater reported use of performance information.

For both objectives, in addition to analyzing survey results, we reviewed relevant guidance and other documents related to the use of performance information in the federal government. This included those developed by the Office of Management and Budget (OMB) and the Performance Improvement Council, as well as our prior work reviewing these issues across the federal government and at individual agencies, including the Department of State (State) and the National Aeronautics and Space Administration. We also interviewed OMB staff on federal actions to encourage the use of performance information in decision-making and address related recommendations from our prior work.

Survey Development, Administration, and Results

We surveyed federal managers for their views on the availability and use of performance information, practices that can promote the use of this information, and their agencies' data-driven reviews.² Where these questions were comparable to those included in our prior surveys, we compared the results from survey to survey.

From July 2020 through early December 2020, we administered our online survey to a stratified random sample of 3,993 individuals from a

¹Pub. L. No. 111-352, § 15, 124 Stat. at 3883-84; Pub. L. No. 115-435, § 101(d), 132 Stat. at 5533 (codified at 5 U.S.C. 306 note), § 202(f)(1), 132 Stat. at 5543 (codified at 44 U.S.C. § 3520A(e)) and § 202(g), 132 Stat. at 5543.

²For more detailed information on how we developed and administered the survey see the Objectives, Scope, and Methodology appendix in GAO-21-537SP.

population of 150,447 civilian managers at 24 major federal agencies.³ We defined managers as career civil service employees; specifically, management levels covered by general schedule (GS) or equivalent schedules at levels comparable to GS-13 through GS-15 and career Senior Executive Service (SES) or equivalent. We obtained the sample from the Office of Personnel Management's Enterprise Human Resources Integration database as of March 2019, which was the most recent data available at the time, and State's database on Foreign Service Officers. We determined that the data elements used to draw our sample were sufficiently reliable for that purpose.⁴

Two types of errors arise in sample surveys: sampling errors and nonsampling errors. Surveys are subject to nonsampling errors due to the practical issues of conducting a survey. For example, differences in interpreting a particular question, sources of information available to respondents, or the types of people who do not respond can introduce variability into the survey results. We took steps in developing the questionnaire, collecting the data, and analyzing the data to minimize such nonsampling error.

We received usable questionnaires from 60 percent of sampled managers. After closing the survey, we conducted an analysis to assess potential biases in whether managers responded.⁵ Our assessment found differences in an individual's tendency to respond to the survey based on

³The 24 agencies are those identified in the Chief Financial Officers (CFO) Act of 1990, as amended, which are generally the largest federal agencies. 31 U.S.C. § 901(b). The 24 CFO Act agencies are the U.S. Departments of Agriculture, Commerce, Defense, Education, Energy, Health and Human Services, Homeland Security, Housing and Urban Development, the Interior, Justice, Labor, State, Transportation, the Treasury, and Veterans Affairs, as well as the U.S. Agency for International Development, Environmental Protection Agency, General Services Administration, National Aeronautics and Space Administration, National Science Foundation, Nuclear Regulatory Commission, Office of Personnel Management, Small Business Administration, and Social Security Administration.

⁴See the Objectives, Scope, and Methodology section of GAO-21-537SP for additional information about our survey development, administration, and results, including the steps we took to determine the reliability and accuracy of these data.

⁵OMB guidelines state that agencies should plan for a nonresponse bias analysis if the expected response rate is below 70 percent for any items used in a report. See OMB, Standards and Guidelines for Statistical Surveys (Washington, D.C.: September 2006).

Appendix I: Objectives, Scope, and Methodology

the agency at which they work, whether they were a member of the SES, and their age.

Based on these results, we adjusted sampling weights to account for these biases and the design of our sample, and ensure that estimates are generalizable. As a result, the overall weighted response rate was 56 percent.⁶ The weighted response rate at each agency ranged from 51 percent to 83 percent, except for the Department of Justice, which had a weighted response rate of 27 percent.⁷ The results of our 2020 survey are generalizable to the population of managers government-wide and at each individual agency.⁸

We express the variability in results as a 95 percent confidence interval.⁹ The maximum margin of error was less than or equal to 4.2 percentage points for the government-wide estimates, and 16.5 percentage points for the agency-level estimates.

Use of Performance Information Index

To address our first objective, we used data from our 2020 survey to update government-wide and agency scores on our use of performance information index. The index averages managers' responses to 11 questions related to the use of performance information. The index ranges from 1 (corresponding to an average value of "to no extent") to 5

⁶We apply weights to survey responses to account for the design of our sample and ensure that estimates are generalizable to the population of federal managers. The difference between the unweighted and weighted government-wide response rate in 2020 is due to higher response rates at small—to—mid-sized agencies, and lower response rates at certain mid—to—large-sized agencies. After accounting for this, the weighted government-wide response rate was lower than the unweighted rate.

⁷Results from agencies with low response rates should be interpreted with caution.

⁸In July 2021, we also issued online supplemental material that shows responses to all survey items at the government-wide level and for each individual agency, including each agency's response rate. See GAO, *2020 Federal Managers Survey: Results on Government Performance and Management Issues*, GAO-21-537SP (Washington, D.C.: July 27, 2021). The supplement also provides additional details about our scope and methodology for conducting the survey.

⁹This is the interval that would contain the actual population value for 95 percent of the samples we could have drawn, since each could have provided different estimates.

¹⁰GAO-18-609SP, GAO-17-775, and GAO-14-747. For more information on the original index we created for the 2007 federal managers survey see GAO-08-1026T.

(corresponding to an average value of "to a very great extent"). 11 Our government-wide index score weights each agency's contribution equally, and provides a relative measure of the use of performance information over time rather than an absolute indicator of the government-wide level of use of performance information.

Government-wide, we determined whether the index score, and the results on the 11 questions that comprise it, were statistically significantly different from prior results. 12 Specifically, for the index, the determinations of statistically significant differences went back to 2007, while several of the questions comprising the index went as far back as 1997. For each agency, we determined if the index scores were statistically significantly different from 2017 results. We also determined if each agency's 2020 results were statistically significantly different from the government-wide average. For each of the 11 questions that comprise the index, we identified individual agency results, including "no basis to judge responses" but excluding missing responses. We then determined when they were statistically significantly different from (1) the agency's results on the same question in 2017, or (2) the government-wide average result on the guestion in 2020. We did not conduct additional audit work to determine what may have caused statistically significant changes between our 2020 and past survey results.

Leading Practices Promoting Use of Performance Information

To address the second objective, we completed several statistical analyses that allowed us to assess the association between the index and survey questions that we determined related to leading practices we previously found to promote the use of performance information. These five practices are aligning agency-wide goals, objectives, and measures; improving the usefulness of performance information; developing the capacity to use performance information; demonstrating management commitment; and communicating performance information frequently and effectively.¹³

¹¹We used Cronbach's alpha to assess the internal consistency of the scale. The 2020 index had a score of 0.93, which meets generally accepted standards for scale reliability.

¹²We defined differences between estimates as statistically significant through the p-value. Statistical significance is achieved when the p-value is < 0.05. We focus on statistically significant results because they indicate that there is less than a 5 percent chance that we would observe a difference as large as we observed if such a difference did not exist, after accounting for the effects of sampling error.

¹³GAO-05-927.

Appendix I: Objectives, Scope, and Methodology

We identified 33 specific survey questions related to these five practices. Although we identified other questions also related to the five elements of effective performance management, some of these questions were already accounted for in our use of performance information index, and we excluded them.

When we individually tested these 33 survey questions (bivariate regression), we found that each was statistically significantly and positively related to the index in 2020. This means that each question, when tested in isolation from other factors, was associated with higher scores on the index. However, after controlling for other factors, when all 33 questions were tested together (multivariate regression), we found that nine questions continued to be positively and significantly associated with the index in 2020.

To conduct this multivariate analysis, we began with a base model that treated differences in managers' views of agency performance management use as a function of the agency where they worked. We found that a model only including a manager's agency explained a small percentage of the variation in the use index (R-squared of 0.03). We next assessed whether managers' responses to these questions reflecting practices that promote the use of performance information related to their perceptions of agency use of performance information, independent of agency. The results of this analysis are presented in table 1 below. Each coefficient reflects the increase in our index associated with a one-unit increase in the value of a particular survey question. 15

¹⁴R-squared is a measure of how much of the variability in the dependent variable is explained by the independent variables included in the model. It runs from 0 to 1.

¹⁵With the exception of intercepts for training, SES status, the constant term, and agency, questions in our model run from 1 (reflecting a response of " no extent") to 5 ("very great extent").

Leading practice/variable	Regression model coefficients/fit information
1. Aligning agency-wide goals, objectives, and measures	
Managers take steps to align program performance measures with agency-wide goals and objectives (11a)	0.05*
My agency takes steps to align program performance measures throughout the organization with agency- wide goals and objectives (13a)	0.09***
Program staff and I take steps to align program performance measures with agency-wide goals and objectives (3a)	0.05
2. Improving the usefulness of performance information	
The performance information is of sufficient quality (valid, credible, accurate, and complete) (7c)	0.09**
Managers take steps to ensure that performance information is useful and/or appropriate (11g)	0.08***
There are meaningful performance measures for my program(s) (3b)	0.10***
Program staff and I have a shared understanding of the definitions used to measure performance (3c)	0.12***
I have access to the performance information I need to manage my program(s) (7a)	0.05
The performance information is available in time to be useful (7b)	0.03
The performance information is in an easy-to-use format (7d)	-0.03
Managers can easily access my agency's performance information (11e)	-0.04
My agency's performance information is easily accessible to employees, as appropriate (12a)	-0.05*
My agency's performance information is available in time to be useful for employees (12c)	0.05
My agency's performance information is of sufficient quality (valid, credible, accurate, and complete) (12d)	0.02
My agency's performance information is in an easy-to-use format (12e)	-0.04
3. Developing agency capacity to use performance information	
Managers have analytical tools to collect, analyze, and use performance information (11f)	0.05*
I have access to the analytical tools needed to collect, analyze, and use performance information (8a)	-0.01
Staff involved in the program(s) collectively have the knowledge and skills needed to collect, analyze, and use performance information (8b)	0.02
During the past 3 years, has your agency provided, arranged, or paid for training that would help you set program performance goals (10b)	0.01
During the past 3 years, has your agency provided, arranged, or paid for training that would help you develop program performance measures (10c)	0.01
During the past 3 years, has your agency provided, arranged, or paid for training that would help you assess the quality of performance data (10d)	0.03
During the past 3 years, has your agency provided, arranged, or paid for training that would help you use program performance information to make decisions (10e)	0.04
During the past 3 years, has your agency provided, arranged, or paid for training that would help you link the performance of program(s)/operation(s)/project(s) to the achievement of agency strategic goals (10f)	-0.04
My agency has staff with the knowledge and skills needed to collect, analyze, and use performance information (13d)	0.001

Leading practice/variable	Regression model coefficients/fit information
4. Demonstrating management commitment	
My agency is investing the resources needed to ensure that its performance information is of sufficient quality (13c)	0.01
My agency is investing in resources to improve the agency's capacity to use performance information (13e)	0.03
My agency's top leadership demonstrates a strong commitment to achieving results (14a)	0.03
My agency's top leadership pays attention to the use of performance information in management decision-making throughout my agency (14d)	0.02
5. Communicating performance information frequently and effectively	
I communicate performance information about my program(s) on a routine basis to internal and external stakeholders (8c)	0.13***
My agency's performance information is easily accessible to the public, as appropriate (12b)	0.05**
Managers effectively communicate performance information on a routine basis (11i)	0.003
Employees in my agency receive positive recognition for helping the agency accomplish its strategic goals (13b)	0.02
My agency's top leadership communicates performance information throughout the organization on a routine basis (14c)	0.03
Controls	
Senior Executive Service (SES)(compared to non-SES)	-0.03
Agency as intercept (results omitted)	
Constant	0.11
R-squared	0.80
N (number of survey respondents)	2,381

Legend: * p-value < 0.05; ** p-value < 0.01; *** p-value <0.001.

Source: GAO analysis of 2020 survey of federal managers. | GAO-22-103910

Our final multivariate regression model had an R-squared of 0.80. This suggests that the independent variables in the model explained 80 percent of the variance in the use index.

As shown in table 1, nine questions related to four of the leading practices that promote agencies' use of performance information were statistically significant in 2020. These results suggest that, when controlling for other factors, certain specific efforts to increase agency use of performance information are associated with increased use of performance information that drive higher index scores. For example:

• On *improving the usefulness of performance information*, we found four questions positively associated with the use index score. For

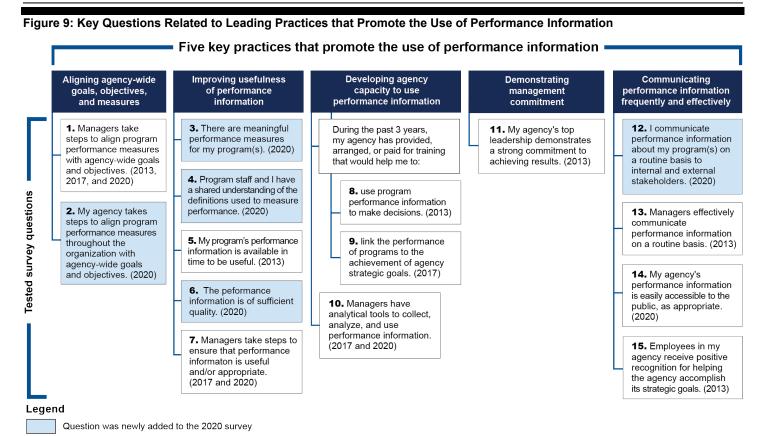
Appendix I: Objectives, Scope, and Methodology

instance, we found that each increase in the extent to which managers reported having a shared understanding of the definitions used to measure performance was associated with an increase of 0.12 in the index score. We also found that each increase in the extent to which managers reported establishing meaningful performance measures for one's agency program(s) was associated with a 0.10 increase in their use index score.

 On communicating performance information frequently and effectively, we found that each increase in the extent managers communicated performance information about their program(s) on a routine basis to internal and external stakeholders was associated with a 0.13 increase in their use index score.

When we combined these results with what we previously found through a similar analysis in September 2018 of 2013 and 2017 survey results, we identified 15 questions that had a statistically significant association with higher use index scores (see fig. 9). ¹⁶

¹⁶GAO-18-609SP.



2013, 2017, or 2020 in parentheses represent the survey year(s) for which analyses show the question was statistically significantly associated with the use of performance information index. Source: GAO. | GAO-22-103910

Note: The survey questions in boxes 1-15 correspond to survey question numbers 11a, 13a, 3b, 3c, 7b, 7c, 11g, 10e, 10f, 11f, 14a, 8c, 11i, 12b, and 13b, respectively. See GAO-21-537SP.

Data-Driven Reviews

To further address the second objective, we also examined, based on the extent they responded their programs had been subject to agency data-driven reviews, differences in managers' use index scores and responses on questions related to practices that promote the use of performance information. We grouped managers based on the extent they reported their programs had been subject to these reviews, from "no extent" through "very great extent." We then calculated the average index scores for the managers in each of those five categories.

Based on the extent to which managers reported their programs had been subject to data-driven reviews, we examined differences in how managers responded to questions reflecting leading practices that can promote (1) the use of performance information, and (2) successful dataAppendix I: Objectives, Scope, and Methodology

driven reviews. We grouped managers into three categories based on the extent to which they reported their programs had been subject to these reviews (no extent to small extent, moderate extent, and great to very great extent).

We conducted this performance audit from October 2019 to November 2021 in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Appendix II: Comparison of Use of Performance Information Index Scores

Figure 10: Comparison of 2020 Use Index Scores to Those in 2007, 2013, and 2017

			2017		2013		2007
Agency	2020 Score	Score	Change, 2017 to 2020	Score	Change, 2013 to 2020	Score	Change, 2007 to 2020
Government-wide	3.64	3.39	•	3.41	1	3.46	•
US Agency for International Development	3.91	3.60	•	3.52		3.34	
National Aeronautics and Space Administration	3.88	3.59	•	3.49		3.71	
Small Business Administration	3.83	3.36	•	3.47	1	3.51	1
Department of Veterans Affairs	3.81	3.47	•	3.49		3.71	
General Services Administration	3.78	3.62		3.54		3.62	
Department of Health and Human Services	3.76	3.33	•	3.37	•	3.29	1
Department of Labor	3.75	3.38		3.58		3.37	
Social Security Administration	3.73	3.49	•	3.65		3.70	
Department of Defense	3.70	3.42	•	3.44	•	3.35	•
Nuclear Regulatory Commission	3.69	3.27	•	3.32	•	3.70	
Office of Personnel Management	3.68	3.39	•	3.66		3.38	1
National Science Foundation	3.68	3.75		3.37	•	3.61	
Environmental Protection Agency	3.66	3.45	•	3.42		3.54	
Department of the Treasury	3.63	3.29	•	3.41	•	3.54	
Department of Homeland Security	3.62	3.04	•	3.22		3.33	
Department of State	3.57	3.25	•	3.36	•	3.36	
Department of Energy	3.54	3.40		3.34		3.53	
Department of Education	3.51	3.27	•	3.43		3.49	
Department of the Interior	3.50	3.33		3.22	1	3.16	•
Department of Transportation	3.49	3.17	•	3.31	1	3.35	
Department of Housing and Urban Development	3.49	3.44		3.38		3.57	
Department of Commerce	3.44	3.37		3.35		3.44	
Department of Justice	3.41	3.33		3.31		3.30	
Department of Agriculture	3.33	3.29		3.13	1	3.16	

Legend

Statistically significant increase

Source: GAO analysis of survey data. | GAO-22-103910

Note: The use of performance information index score is an average of the results on 11 positively-correlated questions related to the use of performance information for various management activities and decision-making. It runs from 1 to 5. A 1 reflects that managers reported they and others in their agency engage to "no extent" in the use of performance information for those activities. A 5 reflects to a "very great extent." Significant differences were assessed through statistical tests that account for survey design and weighting.

Appendix III: Additional Government-wide Survey Results

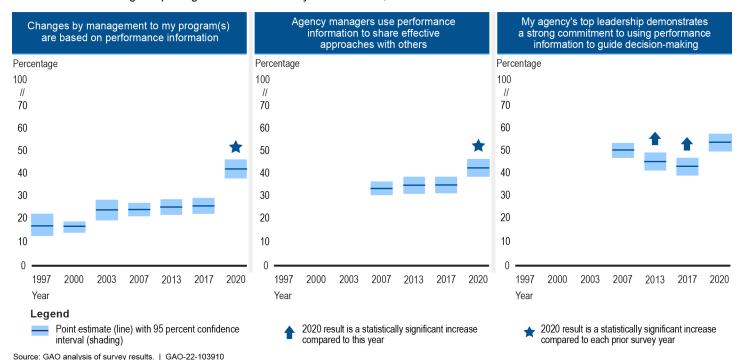
The figures in this appendix present additional government-wide trend data for survey questions related to the use of performance information.

Our use of performance information index is comprised of 11 questions. Figure 5 above showed the results on six of those questions related to the use of performance information in selected decision-making activities. The results of the remaining five use index questions are shown in Figures 11 and 12.

Figure 11 shows that 2020 results increased for all three use index questions related to management's use of performance information when compared to past survey results.

Figure 11: Federal Managers Reported that Management's Use of Performance Information for Selected Activities Increased in 2020 Compared to Prior Surveys

Estimates of Percentage Reporting to a "Great" or "Very Great" Extent, Presented with 95 Percent Confidence Intervals

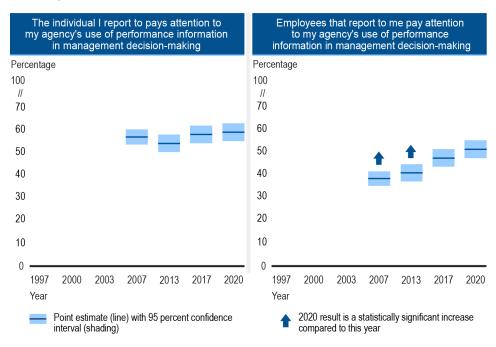


Note: Significant differences were assessed through statistical tests that account for survey design and weighting. For additional information on the results presented in this figure, see survey items 8e, 11i, and 14b in GAO-21-537SP.

The remaining two use index questions related to the extent to which individuals paid attention to the use of performance information. The 2020 result on one of the questions—about employees paying attention—was an increase compared to 2007 and 2013 results, as shown in figure 12.

Figure 12: Federal Managers Reported a Few Changes in Attention Paid to Performance Information

Estimates of Percentage Reporting to a "Great" or "Very Great" Extent, Presented with 95 Percent Confidence Intervals



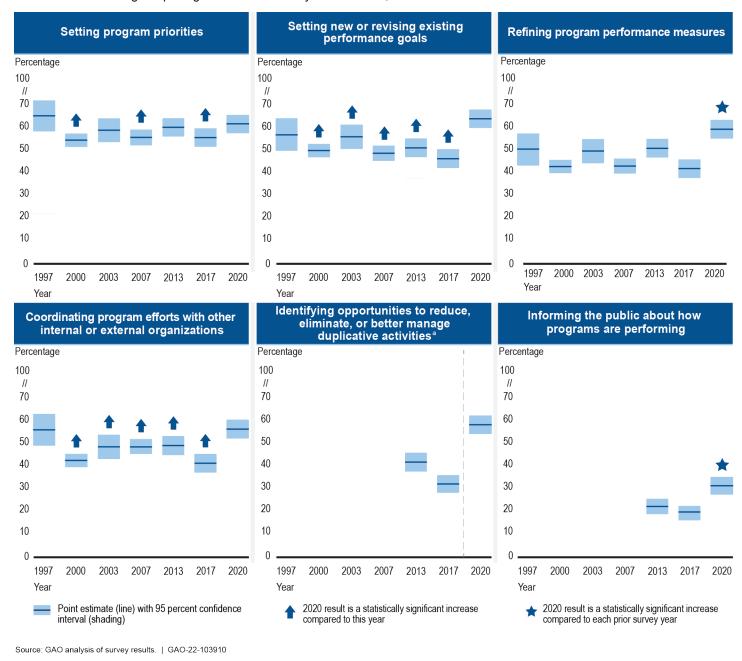
Source: GAO analysis of survey results. | GAO-22-103910

Note: Significant differences were assessed through statistical tests that account for survey design and weighting. For additional information on the results presented in this figure, see survey items 9a and 9c in GAO-21-537SP.

Our 2020 survey included additional questions about managers' use of performance information in selected decision-making activities that were not part of our use index. Much like those included in our index (and illustrated in figure 5), figure 13 shows that managers reported numerous increases in 2020 when compared to past survey results for other management activities.

Figure 13: Federal Managers' Reported Use of Performance Information for Selected Management Activities Generally Increased in 2020 Compared to Prior Surveys

Estimates of Percentage Reporting to a "Great" or "Very Great" Extent, Presented with 95 Percent Confidence Intervals



Appendix III: Additional Government-wide Survey Results

^aThe wording of this question was revised for the 2020 survey. It previously asked about using performance information to streamline programs to reduce duplicative activities. Therefore, 2020 results are not comparable to those from earlier surveys.

Note: Percentages are based on the 88 percent of managers who reported having performance information for their program(s). Significant differences were assessed through statistical tests that account for survey design and weighting. For additional information on the results presented in this figure, see survey items 6a-c, 6h, 6i, and 6l in GAO-21-537SP.

Appendix IV: Summaries of Agency-level Survey Results

This appendix presents summaries of statistically significant results at the agency level for the selected questions from our 2020 survey of federal managers that were highlighted in this report.¹

We present two different types of statistically significant results:

- changes (increases/decreases) from our 2017 survey; and
- differences (higher/lower) from the 2020 government-wide average.

We focus on statistically significant results because these indicate that observed relationships between variables and differences between groups are likely to be valid, after accounting for the effects of sampling error.

As described earlier, we disaggregated the 11 questions that comprise the use of performance information index to the individual agencies. Figure 14 provides a summary of agency-level results by the three categories of questions that comprise the use index.

¹We assessed significant differences through statistical tests that account for survey design and weighting. We defined differences between estimates as statistically significant through the p-value. Statistical significance is achieved when the p-value is < 0.05. We focus on statistically significant results because they indicate that there is less than a 5 percent chance that we would observe a difference as large as we observed if such a difference did not exist, after accounting for the effects of sampling.

Figure 14: Summary of 2020 Reported Results that Are Statistically Significant for Survey Questions Comprising the Use of Performance Information Index, by Agency

		Use of pe	erformance ir	nformation i	ndex (compr	ised of 11	questions)
	Agency	making	cific decision- activities estions)	performance	nent use of e information estions)	attentio	uals paid on to use estions)
	Small Business Administration	•	+	•	+		+
	General Services Administration	1	+	•	+		+
	Department of Labor	•		•	+	•	+
	Department of Health and Human Services	1		•		•	+
	Department of Veterans Affairs			•	+		+
Increases	Department of Homeland Security			•			
and/or higher	Nuclear Regulatory Commission	1		•		•	
results	National Aeronautics and Space Administration	1	+				
	Social Security Administration	1			+		
	Department of State	•	+	•			
	Department of Education	1		•			
	Environmental Protection Agency	•		•			
	U.S. Agency for International Development	•	+				
	Department of Defense						
	Department of Energy						
	Department of the Treasury	1	_				_
Mixed	Department of Transportation	•	_	•	+		
results	Office of Personnel Management	1			_		
	Department of Commerce			•			_
	Department of Agriculture		_		_		_
Decreases	Department of Housing and Urban Development		_		_		
and/or lower	Department of the Interior				_		
results	Department of Justice		_				

manage

Reported result on one or more questions in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017

+/- Reported result on one or more questions in 2020 was statistically significantly higher/lower than the 2020 government-wide average

Source: GAO analysis of survey data. | GAO-22-103910

Note: The Department of Justice had a weighted response rate of 27 percent. Therefore, its results should be interpreted with caution.

Nineteen of the 24 agencies had an increase on one or more questions in 2020, as described below.² In total, there were 84 increases (out of 264 agency-level results).³

- Use in specific decision-making activities (six questions). Sixteen
 of the 24 agencies showed increases on one or more of these
 questions in 2020. Of those, 10 agencies demonstrated increases on
 three or more questions.
- Management use of performance information (three questions).
 Similarly, 17 agencies showed increases on one or more questions.
 Of those, three agencies had increases on all three questions.
- Individuals paid attention to use (two questions). Although there
 were no statistically significant increases at the government-wide level
 on these two questions, five agencies showed increases: four
 agencies on one question each, and on both questions at one agency.

One agency, the Office of Personnel Management, had a decrease on one question.⁴ In addition, five agencies had no changes on any of the 11 questions.⁵

We also identified 43 instances where reported results at the agency-level were statistically significantly higher (25) or lower (18) than the government-wide average in 2020.

Appendix V identifies, by agency, statistically significant results for each of these questions, as applicable.

We also conducted this analysis for the 15 questions related to (1) the five leading practices that can promote the use of performance

²While results show that federal managers reported increases across a broad range of uses of performance information when compared to prior surveys, the scope of our work did not include an assessment of all possible uses. Moreover, we did not assess whether the reported extent of reported use of performance information at any individual agency was sufficient to meet each agency's decision-making needs.

³The total number (264) represents the number of agencies (24) multiplied by the number of questions (11). In September 2018, our analyses identified 10 increases between 2013 and 2017 results for these 11 questions. See GAO-18-609SP.

⁴In September 2018, our analyses identified six decreases between 2013 and 2017 results for these 11 questions. See GAO-18-609SP.

⁵These five agencies are the Departments of Agriculture, Housing and Urban Development, the Interior, and Justice; and the National Science Foundation.

information in decision-making, and (2) higher use index scores. Figure 15 presents this agency-level summary of statistically significant results by leading practice.

Figure 15: Summary of 2020 Reported Results that Are Statistically Significant for Questions on Leading Practices Associated with the Use of Performance Information Index, by Agency

		Leadii	ng pract (15 que	tices th stions	at pron associa	note the	e use o	f perfo er use i	rmance index s	inform	ation
	Agency	and me	g goals easures estions)	usefu	oving ulness estions)	cap	loping acity estions)	manag comm	estrating gement nitment estion)	Commu perforr inform (4 ques	mance nation
	Small Business Administration	•	+	•	+	•	+	1		•	+
	National Aeronautics and Space Administration		+	•	+	•			+		+
	Department of Labor		+	•	+	•	+				+
	General Services Administration		+		+			•	+	•	+
	Department of Health and Human Services		+	•		•				•	+
	Department of Veterans Affairs		+			•	+	•			+
Increases and/or	National Science Foundation		+		+				+		+
higher results	Social Security Administration		+		+		+				+
resuits	Department of Transportation	•				•	+	•			
	Department of Defense			•		•				•	
	Nuclear Regulatory Commission		+			•					+
	Department of Homeland Security			•		•					
	Department of the Treasury		+					•			
	U.S. Agency for International Development					•	+			•	+
	Department of Education			•							
	Department of Energy										+
	Environmental Protection Agency	•	+	•	+	•	+			↑ ↓ ^a	+
Mixed results	Office of Personnel Management			•	+		_		_		
Todato	Department of State			•		•					-
	Department of the Interior		_							+	_
Decreases and/or	Department of Agriculture	+			_		_				_
lower results	Department of Commerce						_				_
resuits	Department of Housing and Urban Development								_		

Legend

Reported result on one or more questions in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017

+/- Reported result on one or more questions in 2020 was statistically significantly higher/lower than the 2020 government-wide average

Appendix IV: Summaries of Agency-level Survey Results

^aFor two of the four questions related to this practice, the Environmental Protection Agency had results in 2020 that were an increase on one, and a decrease on another, when compared to 2017.

Sixteen out of 24 agencies had an increase on one or more questions, as described below.⁶ In 2020, there were 46 increases (of 240 agency-level results) when compared to 2017.⁷

- Aligning goals and measures (1 question). Three of the 24 agencies had an increase on this question.
- **Improving usefulness (2 questions).** Ten agencies had an increase on one question each.
- Developing capacity (3 questions). Twelve agencies had increases on one or more questions. Of those, seven agencies demonstrated increases on two questions, and one agency had were increases on all three questions.
- **Demonstrating management commitment (1 question).** Five agencies showed an increase on this question.
- Communicating performance information (3 questions). Six agencies demonstrated an increase: five agencies on one question each, and at one agency on two questions.

⁶These results show that federal managers reported increases across the 10 questions associated with leading practices and our use index, which cover a range of performance management activities. However, the scope of our work did not include an assessment of whether those activities were sufficient to meet the needs of each agency's performance management processes. Moreover, our scope did not involve assessing changes on the remaining questions related to the leading practices, and more broadly, whether agencies were sufficiently following the five leading practices.

⁷The total number (240) represents the number of agencies (24) multiplied by the number of questions (10) for which we could compare 2017 and 2020 results. In September 2018, our analyses identified 16 increases between 2013 and 2017 results for 10 questions related to leading practices. See GAO-18-609SP.

Appendix IV: Summaries of Agency-level Survey Results

We also identified three decreases at the agency level in 2020. Three agencies had one decrease each.⁸ In addition, six agencies had no changes on any of the 10 questions.⁹

We also found 80 instances where reported results at the agency-level were statistically significantly higher (61) or lower (19) than the government-wide average in 2020 across the 15 questions associated with higher use index scores.

Appendix V identifies, by agency, statistically significant results for each of these questions, as applicable.

⁸The three agencies were the Department of Agriculture (USDA), the Department of the Interior (Interior), and the Environmental Protection Agency. At USDA and Interior, these decreases were the only changes in 2020; there were no increases on other questions. In September 2018, our analyses identified four decreases between 2013 and 2017 results for 10 questions related to leading practices. See GAO-18-609SP.

⁹These six agencies were the Departments of Commerce, Energy, Housing and Urban Development, and Justice; the National Science Foundation; and Social Security Administration.

Appendix V: Selected Survey Results by Agency

This appendix presents each agency's statistically significant results, when applicable, for the 2020 use index, the 11 questions that comprise it, and the 15 questions related to leading practices that can promote the use of performance information.¹

We present two different types of statistically significant results:

- changes (increases/decreases) from our 2017 survey; and
- differences (higher/lower) from the 2020 government-wide average.

We focus on statistically significant results because these indicate that observed relationships between variables and differences between groups are likely to be valid, after accounting for the effects of sampling error.

¹We assessed significant differences through statistical tests that account for survey design and weighting. We defined differences between estimates as statistically significant through the p-value. Statistical significance is achieved when the p-value is < 0.05. We focus on statistically significant results because they indicate that there is less than a 5 percent chance that we would observe a difference as large as we observed if such a difference did not exist, after accounting for the effects of sampling.

Figure 16: 2020 Statistically Significant Survey Results at the Department of Agriculture

Topic/practice	Survey question Department of Agriculture		sult +/=
Use index score			T/-
11 questions that o	comprise the use index		
	Develop program strategy		
Use in specific	2. Allocate resources		_
decision-making	3. Identify program problems to be addressed		_
activities	4. Take corrective action to solve program problems		_
	5. Identify and share effective program approaches with others		_
	6. Adopt new program approaches/change work processes		_
Management use	7. Management makes changes to my program based on performance information		
of performance information	8. My peers use performance information to share effective approaches with others		
iniormation	9. Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		_
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals and measures	Managers align program performance measures with agency-wide goals		
	2. My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	_
usefulness	5. Performance information is available in time to be useful		_
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	9. Received training to link program performance to agency strategic goals		
capacity	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating	13. Managers effectively communicate performance information on a routine basis		_
Demonstrating commitment	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 17: 2020 Statistically Significant Survey Results at the Department of Commerce

Topic/practice	Survey question Department of Commerce	Res	
Use index score		1 /₩	+/-
	comprise the use index		
	1. Develop program strategy		
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	•	
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		_
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals and measures	Managers align program performance measures with agency-wide goals		
	2. My agency aligns program performance measures with agency-wide goals	N/A	
and measures 2. My agency aligns program performance measures with age 3. There are meaningful performance measures for my program	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	9. Received training to link program performance to agency strategic goals		
capacity	10. Managers have analytical tools to collect, analyze, and use performance information		_
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating	13. Managers effectively communicate performance information on a routine basis		
of performance information individuals paid attention to use in the second seco	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 18: 2020 Statistically Significant Survey Results at the Department of Defense

Topic/practice	Survey question Department of Defense	Res	ult
Use index score		1.1₹	+/-
	comprise the use index	T	
Tr questions that c	1. Develop program strategy		
Use in specific decision-making	2. Allocate resources		
	3. Identify program problems to be addressed		
activities Management use	Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	•	
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful	1	
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
	10. Managers have analytical tools to collect, analyze, and use performance information	1	
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public	•	
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 19: 2020 Statistically Significant Survey Results at the Department of Education

Topic/practice	Survey question	Department of Education		sult
Use index score			1 /₹	+/-
	omprise the use index		T	
·	Develop program strategy	TRO STATES OF BURE		
Use in specific	2. Allocate resources			
decision-making	3. Identify program problems to be addressed	1	N/A N/A N/A N/A N/A	
activities	4. Take corrective action to solve program pro	oblems		
	5. Identify and share effective program appro	aches with others		
	6. Adopt new program approaches/change w	ork processes		
Management use	7. Management makes changes to my progra	am based on performance information	•	
of performance information	8. My peers use performance information to	share effective approaches with others		
Information	9. Management is committed to using perform	mance information in decision-making		
Individuals paid	10. The individual I report to paid attention to	the agency's use of performance information		
attention to use	11. Employees that report to me paid attention	n to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the use	of performance information		
Aligning goals	Managers align program performance mea	asures with agency-wide goals		
and measures	2. My agency aligns program performance m	easures with agency-wide goals	N/A	
	3. There are meaningful performance measu	res for my program(s)	N/A	
Improving	4. Program staff have a shared understandin	g of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time	ne to be useful	1	
	6. Performance information is of sufficient qu	ality	N/A	
	7. Managers take steps to ensure performance	ce information is useful and/or appropriate		
	8. Received training to use program performa	ance information to make decisions		
Developing capacity	9. Received training to link program performa	ance to agency strategic goals		
,	10. Managers have analytical tools to collect,	analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates	s a strong commitment to achieving results		
	12. I routinely communicate program perform	ance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate perfor	mance information on a routine basis		
information	14. My agency's performance information is	easily accessible to the public		
	15. Agency employees receive positive recog	nition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 20: 2020 Statistically Significant Survey Results at the Department of Energy

Topic/practice	Survey question	Department of Energy		sult
Use index score			1 /₩	+/-
	comprise the use index			
	Develop program strategy	TATES OF STATES		
Jse in specific decision-making activities	2. Allocate resources			
decision-making	3. Identify program problems to be addressed			
activities	4. Take corrective action to solve program proble	ms		
	5. Identify and share effective program approache	es with others		
	6. Adopt new program approaches/change work	processes		
Management use	7. Management makes changes to my program b	ased on performance information	•	
of performance information	8. My peers use performance information to share	e effective approaches with others		
mormation	9. Management is committed to using performance	ce information in decision-making		
Individuals paid	10. The individual I report to paid attention to the	agency's use of performance information		
attention to use	11. Employees that report to me paid attention to	the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of p	performance information		
Aligning goals	Managers align program performance measure	es with agency-wide goals		
Aligning goals and measures	2. My agency aligns program performance measu	ures with agency-wide goals	N/A	
	3. There are meaningful performance measures to	or my program(s)	N/A	
Improving	4. Program staff have a shared understanding of	performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to	be useful		
	6. Performance information is of sufficient quality		N/A	
	7. Managers take steps to ensure performance in	formation is useful and/or appropriate		
	8. Received training to use program performance	information to make decisions		
Developing capacity	9. Received training to link program performance	to agency strategic goals		
	10. Managers have analytical tools to collect, ana	lyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a s	trong commitment to achieving results		
	12. I routinely communicate program performance	e information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performan	ce information on a routine basis		
information	14. My agency's performance information is easil	y accessible to the public		+
	15. Agency employees receive positive recognition	n for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 21: 2020 Statistically Significant Survey Results at the Department of Health and Human Services

Topic/practice	Survey question Department of Health and Human Services	Res 	ult +/=
Use index score			
11 questions that c	omprise the use index		
	1. Develop program strategy	•	
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed	•	
activities	Take corrective action to solve program problems	1	
	5. Identify and share effective program approaches with others	1	
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information		
of performance	8. My peers use performance information to share effective approaches with others	•	
information	9. Management is committed to using performance information in decision-making	•	
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information	•	+
attention to use	11. Employees that report to me paid attention to the agency's use of performance information	•	+
15 questions relate	d to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful	•	
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	
Developing capacity	9. Received training to link program performance to agency strategic goals		
Supucity	10. Managers have analytical tools to collect, analyze, and use performance information	•	
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public	•	+
	15. Agency employees receive positive recognition for helping achieve goals	•	+

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average

N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 22: 2020 Statistically Significant Survey Results at the Department of Homeland Security

Topic/practice	Survey question Department of Homeland Security	Res 	sult +/=
Use index score		•	
11 questions that o	omprise the use index		
	1. Develop program strategy	1	
Use in specific	2. Allocate resources	•	
decision-making	Identify program problems to be addressed	•	
activities	Take corrective action to solve program problems	•	
	5. Identify and share effective program approaches with others	1	
	6. Adopt new program approaches/change work processes	1	
Management use	7. Management makes changes to my program based on performance information	1	
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making	•	
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information	•	
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
attention to use 15 questions relate Aligning goals and measures mproving	5. Performance information is available in time to be useful	•	
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	
Developing	9. Received training to link program performance to agency strategic goals		
Сарасну	10. Managers have analytical tools to collect, analyze, and use performance information	•	
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Aligning goals and measures mproving usefulness Developing capacity Demonstrating	13. Managers effectively communicate performance information on a routine basis		
	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 23: 2020 Statistically Significant Survey Results at the Department of Housing and Urban Development

Topic/practice	Survey question Department of Housing and		sult
Use index score	Urban Development	1 /₩	+/-
	comprise the use index		
	1. Develop program strategy		
Use in specific	2. Allocate resources		_
decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information		
of performance information	8. My peers use performance information to share effective approaches with others		
iniormation	Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
- apacity	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		-
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017

+/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average

N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 24: 2020 Statistically Significant Survey Results at the Department of the Interior

Topic/practice	Survey question Department of the Interior		sult
Use index score		★/ ▼	+/-
	comprise the use index		
	1. Develop program strategy		
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information		
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making		_
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		_
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
oupdoity	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 25: 2020 Statistically Significant Survey Results at the Department of Justice

Topic/practice	Survey question Department of Justice	Res ∳/₹	ult +/=
Use index score		-/-	
11 questions that co	omprise the use index		
	Develop program strategy		
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		_
Management use	7. Management makes changes to my program based on performance information		
of performance information	8. My peers use performance information to share effective approaches with others		
Illioillation	Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	d to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
12,23.3	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

↑/♥ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017

+/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average

N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Source: GAO analysis of survey data. | GAO-22-103910

Note: The Department of Justice had a weighted response rate of 27 percent. Therefore, its results should be interpreted with caution.

Figure 26: 2020 Statistically Significant Survey Results at the Department of Labor

Topic/practice	Survey question Department of Labor	Res	
Use index score		★/ ▼	+/-
	comprise the use index		
	1. Develop program strategy		
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems	•	
	5. Identify and share effective program approaches with others	•	
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	•	
of performance	8. My peers use performance information to share effective approaches with others		+
information	9. Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		+
attention to use	11. Employees that report to me paid attention to the agency's use of performance information	•	
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful	•	
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		+
	8. Received training to use program performance information to make decisions	•	
Developing capacity	Received training to link program performance to agency strategic goals	•	+
	10. Managers have analytical tools to collect, analyze, and use performance information	•	+
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		+
information	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 27: 2020 Statistically Significant Survey Results at the Department of State

Topic/practice	Survey question Department of State		sult
Use index score		1/↓	+/-
	comprise the use index		
	1. Develop program strategy	•	+
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed	•	
activities	4. Take corrective action to solve program problems	•	
	5. Identify and share effective program approaches with others	•	
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	•	
of performance	8. My peers use performance information to share effective approaches with others		
information	Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful	•	
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	9. Received training to link program performance to agency strategic goals		
oapaony	10. Managers have analytical tools to collect, analyze, and use performance information	•	
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		_
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		_
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 28: 2020 Statistically Significant Survey Results at the Department of Transportation

Topic/practice	Survey question Department of Transportation	Res ∳/ ∛	sult +/=
Use index score		•	
11 questions that c	omprise the use index		
	1. Develop program strategy	1	
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed		_
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others	1	
	6. Adopt new program approaches/change work processes	1	
Management use	7. Management makes changes to my program based on performance information	1	
of performance information	My peers use performance information to share effective approaches with others		
Information	Management is committed to using performance information in decision-making	1	+
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	d to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals	1	
and measures	My agency aligns program performance measures with agency-wide goals	N/A	
	There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	+
Developing capacity	Received training to link program performance to agency strategic goals		
Japaniy	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results	•	
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 29: 2020 Statistically Significant Survey Results at the Department of the Treasury

Topic/practice	Survey question	Department of the Treasury	Res 1 /↓	sult +/ -
Use index score	(EDIA)	I I I I I I I I I I I I I I I I I I I	•	'
11 questions that c	omprise the use index			
	Develop program strategy	1789		-
Use in specific	2. Allocate resources		•	
decision-making	3. Identify program problems to be addressed			
activities	4. Take corrective action to solve program problems			
	5. Identify and share effective program approaches with other	ers	•	
	6. Adopt new program approaches/change work processes			
Management use	7. Management makes changes to my program based on pe	erformance information	•	
of performance information	8. My peers use performance information to share effective a	approaches with others		
information	9. Management is committed to using performance informati	ion in decision-making	•	
Individuals paid	10. The individual I report to paid attention to the agency's us	se of performance information		
attention to use	11. Employees that report to me paid attention to the agency	s's use of performance information		_
15 questions relate	ed to leading practices that promote the use of performand	ce information		
Aligning goals	Managers align program performance measures with ager	ncy-wide goals		
and measures	2. My agency aligns program performance measures with ag	gency-wide goals	N/A	+
	3. There are meaningful performance measures for my prog	ram(s)	N/A	
Improving	4. Program staff have a shared understanding of performance	ce measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful			
	6. Performance information is of sufficient quality		N/A	
	7. Managers take steps to ensure performance information is	s useful and/or appropriate		
	8. Received training to use program performance information	n to make decisions		
Developing capacity	9. Received training to link program performance to agency	strategic goals		
capacity	10. Managers have analytical tools to collect, analyze, and u	se performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong comm	nitment to achieving results	•	
	12. I routinely communicate program performance information	on to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information	tion on a routine basis		
information	14. My agency's performance information is easily accessible	e to the public		
	15. Agency employees receive positive recognition for helpin	ng achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 30: 2020 Statistically Significant Survey Results at the Department of Veterans Affairs

Topic/practice	Survey question Department of Veterans Affairs	Res 1 /₹	sult +/ - _
Use index score		•	+
11 questions that o	comprise the use index		
	1. Develop program strategy	1	
Use in specific	2. Allocate resources	1	
decision-making activities	Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems	•	
	5. Identify and share effective program approaches with others	•	
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	1	+
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making		+
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		+
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	
Developing capacity	9. Received training to link program performance to agency strategic goals		
Сарасну	10. Managers have analytical tools to collect, analyze, and use performance information	•	+
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results	•	
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average

N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 31: 2020 Statistically Significant Survey Results at the U.S. Agency for International Development

Topic/practice	Survey question U.S. Agency for International Development	Res 	sult +/—
Use index score			+
11 questions that c	omprise the use index		
	1. Develop program strategy	•	+
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed	•	+
activities	4. Take corrective action to solve program problems	•	+
	5. Identify and share effective program approaches with others		+
	6. Adopt new program approaches/change work processes	•	+
Management use	7. Management makes changes to my program based on performance information		
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	d to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	
Developing capacity	9. Received training to link program performance to agency strategic goals	•	+
capacity	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 32: 2020 Statistically Significant Survey Results at the Environmental Protection Agency

Topic/practice	Survey question Environmental Protection Agency		sult
Use index score	NAME OF THE PROPERTY OF THE PR	1/↓	+/-
11 questions that	comprise the use index	_	
	1. Develop program strategy		
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others	•	
	6. Adopt new program approaches/change work processes	•	
Management use	7. Management makes changes to my program based on performance information		
of performance	8. My peers use performance information to share effective approaches with others	•	
information	9. Management is committed to using performance information in decision-making	•	
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals	•	+
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	+
usefulness	5. Performance information is available in time to be useful	•	
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	
Developing capacity	9. Received training to link program performance to agency strategic goals	•	+
capacity	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis	•	
information	14. My agency's performance information is easily accessible to the public	+	
	15. Agency employees receive positive recognition for helping achieve goals		+

↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017

+/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average

N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 33: 2020 Statistically Significant Survey Results at the General Services Administration

Topic/practice	Survey question General Services Administration	Re •/•	sult +/ -
Use index score	CCA		
11 questions that o	comprise the use index		
	Develop program strategy	1	+
Use in specific	2. Allocate resources		
decision-making	Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	1	
of performance	8. My peers use performance information to share effective approaches with others		+
information	9. Management is committed to using performance information in decision-making	•	+
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		+
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		+
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	+
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	+
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
Сарасну	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results	•	+
	12. I routinely communicate program performance information to stakeholders	N/A	
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals	A	+

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 34: 2020 Statistically Significant Survey Results at the National Aeronautics and Space Administration

Topic/practice	Survey question National Aeronautics and Space Administration	Res ∤/ ▼	sult +/=
Use index score	NA SA	1//	+
11 questions that o	comprise the use index		
	Develop program strategy	•	
Use in specific	2. Allocate resources		
decision-making	3. Identify program problems to be addressed	•	+
activities	4. Take corrective action to solve program problems	•	+
	5. Identify and share effective program approaches with others	•	
	6. Adopt new program approaches/change work processes	•	+
Management use	7. Management makes changes to my program based on performance information		
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making	•	
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relat	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		+
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	+
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful	•	+
	6. Performance information is of sufficient quality	N/A	+
	7. Managers take steps to ensure performance information is useful and/or appropriate		+
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
Сарасіту	10. Managers have analytical tools to collect, analyze, and use performance information	•	
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		+
	12. I routinely communicate program performance information to stakeholders	N/A	+
Communicating performance	13. Managers effectively communicate performance information on a routine basis		
information	14. My agency's performance information is easily accessible to the public		
	15. Agency employees receive positive recognition for helping achieve goals		+

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 35: 2020 Statistically Significant Survey Results at the National Science Foundation

Topic/practice	Survey question National Science Foundation	Res	sult
Use index score		↑/ ₩	+/-
	comprise the use index		
Tr questions that c	Develop program strategy		
	2. Allocate resources		
Use in specific decision-making	3. Identify program problems to be addressed		
activities	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others		
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information		
of performance	8. My peers use performance information to share effective approaches with others		
information	9. Management is committed to using performance information in decision-making		
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	+
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions		
Developing capacity	Received training to link program performance to agency strategic goals		
	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		+
Communicating performance information	12. I routinely communicate program performance information to stakeholders	N/A	
	13. Managers effectively communicate performance information on a routine basis		
	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals		+

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average

N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 36: 2020 Statistically Significant Survey Results at the Nuclear Regulatory Commission

Topic/practice	Survey question Nuclear Regulatory Commission	Re: 	sult +/ -
Use index score	WWO 2	•	
11 questions that c	comprise the use index		
	1. Develop program strategy	1	
Use in specific	2. Allocate resources		
decision-making activities	3. Identify program problems to be addressed	1	
	Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others	1	
	6. Adopt new program approaches/change work processes		
Management use	7. Management makes changes to my program based on performance information	1	
of performance information	8. My peers use performance information to share effective approaches with others	1	
iniormation	9. Management is committed to using performance information in decision-making	1	
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information		
attention to use	11. Employees that report to me paid attention to the agency's use of performance information	•	
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals		
and measures	My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to be useful		
	6. Performance information is of sufficient quality	N/A	
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	
Developing capacity	9. Received training to link program performance to agency strategic goals	•	
capacity	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results		
Communicating performance information	12. I routinely communicate program performance information to stakeholders	N/A	
	13. Managers effectively communicate performance information on a routine basis		
	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals		+

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 37: 2020 Statistically Significant Survey Results at the Office of Personnel Management

Topic/practice	Survey question	Office of Personnel Management	Res •/▼	sult +/=
Use index score		NEW MEN	•	
11 questions that co	omprise the use index			
	Develop program strategy	ERSONNEL M.	•	
Use in specific	2. Allocate resources		•	
decision-making activities	3. Identify program problems to be addressed		•	
	4. Take corrective action to solve program probler	ms	•	
	5. Identify and share effective program approache	es with others	•	
	6. Adopt new program approaches/change work p	processes		
Management use	7. Management makes changes to my program b	ased on performance information		
of performance	8. My peers use performance information to share	e effective approaches with others		
information	9. Management is committed to using performance	e information in decision-making		_
Individuals paid	10. The individual I report to paid attention to the	agency's use of performance information		
attention to use	11. Employees that report to me paid attention to	the agency's use of performance information		
15 questions relate	d to leading practices that promote the use of p	erformance information		
Aligning goals	Managers align program performance measure	s with agency-wide goals		
and measures	2. My agency aligns program performance measu	res with agency-wide goals	N/A	
	3. There are meaningful performance measures f	or my program(s)	N/A	
Improving	4. Program staff have a shared understanding of	performance measurement definitions	N/A	
usefulness	5. Performance information is available in time to	be useful	•	+
	6. Performance information is of sufficient quality		N/A	
	7. Managers take steps to ensure performance in	formation is useful and/or appropriate		
	8. Received training to use program performance	information to make decisions		_
Developing capacity	9. Received training to link program performance	to agency strategic goals		
Capacity	10. Managers have analytical tools to collect, ana	lyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a st	rong commitment to achieving results		_
Communicating performance information	12. I routinely communicate program performance	e information to stakeholders	N/A	
	13. Managers effectively communicate performan	ce information on a routine basis		
	14. My agency's performance information is easily	accessible to the public		
	15. Agency employees receive positive recognitio	n for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 38: 2020 Statistically Significant Survey Results at the Small Business Administration

Topic/practice	Survey question Small Business Administration	Res ∱/ ∛	sult +/=
Use index score	ŠΒÅ		
11 questions that o	comprise the use index		
Use in specific decision-making activities	Develop program strategy		
	2. Allocate resources	•	
	3. Identify program problems to be addressed		
	4. Take corrective action to solve program problems		
	5. Identify and share effective program approaches with others	•	+
	6. Adopt new program approaches/change work processes	•	
Management use	7. Management makes changes to my program based on performance information	•	
of performance	8. My peers use performance information to share effective approaches with others	•	+
information	9. Management is committed to using performance information in decision-making	•	
Individuals paid	10. The individual I report to paid attention to the agency's use of performance information	•	+
attention to use	11. Employees that report to me paid attention to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the use of performance information		
Aligning goals	Managers align program performance measures with agency-wide goals	1	+
and measures	2. My agency aligns program performance measures with agency-wide goals	N/A	+
	3. There are meaningful performance measures for my program(s)	N/A	+
Improving	4. Program staff have a shared understanding of performance measurement definitions	N/A	+
usefulness	5. Performance information is available in time to be useful	•	+
	6. Performance information is of sufficient quality	N/A	+
	7. Managers take steps to ensure performance information is useful and/or appropriate		
	8. Received training to use program performance information to make decisions	•	+
Developing capacity	Received training to link program performance to agency strategic goals	•	
	10. Managers have analytical tools to collect, analyze, and use performance information		
Demonstrating commitment	11. My agency's top leadership demonstrates a strong commitment to achieving results	•	
Communicating performance information	12. I routinely communicate program performance information to stakeholders	N/A	
	13. Managers effectively communicate performance information on a routine basis	•	+
	14. My agency's performance information is easily accessible to the public		+
	15. Agency employees receive positive recognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Figure 39: 2020 Statistically Significant Survey Results at the Social Security Administration

Topic/practice	Survey question	Social Security Administration		sult
Use index score			1/↓	+/-
	omprise the use index	S S S S S S S S S S S S S S S S S S S		
	Develop program strategy	VISTRAT		
Use in specific	2. Allocate resources			
decision-making	3. Identify program problems to be address	ed		
activities	4. Take corrective action to solve program	problems		
	5. Identify and share effective program app	roaches with others	•	
	6. Adopt new program approaches/change	work processes		
Management use	7. Management makes changes to my prog	ram based on performance information	•	
of performance	8. My peers use performance information to	share effective approaches with others		+
information	9. Management is committed to using perfo	rmance information in decision-making		
Individuals paid	10. The individual I report to paid attention	to the agency's use of performance information		
attention to use	11. Employees that report to me paid attent	ion to the agency's use of performance information		
15 questions relate	ed to leading practices that promote the us	e of performance information		
Aligning goals	Managers align program performance me	easures with agency-wide goals		
and measures	2. My agency aligns program performance	measures with agency-wide goals	N/A	+
	3. There are meaningful performance measure	sures for my program(s)	N/A	
Improving	4. Program staff have a shared understand	ing of performance measurement definitions	N/A	
usefulness	5. Performance information is available in t	ime to be useful		
	6. Performance information is of sufficient of	quality	N/A	
	7. Managers take steps to ensure performa	nce information is useful and/or appropriate		+
	8. Received training to use program perform	mance information to make decisions		
Developing capacity	9. Received training to link program perform	nance to agency strategic goals		
	10. Managers have analytical tools to collect	ct, analyze, and use performance information		+
Demonstrating commitment	11. My agency's top leadership demonstrat	es a strong commitment to achieving results		
Communicating performance information	12. I routinely communicate program perfor	mance information to stakeholders	N/A	
	13. Managers effectively communicate perf	ormance information on a routine basis		+
	14. My agency's performance information is	s easily accessible to the public		+
	15. Agency employees receive positive receive	ognition for helping achieve goals		

- ↑/▼ Reported result in 2020 was a statistically significant increase/decrease compared to the result managers reported at this agency in 2017
- +/- Reported result in 2020 was statistically significantly higher/lower than the 2020 government-wide average
- N/A Not applicable. Comparisons for increases/decreases not possible because the question was introduced or significantly revised in 2020

Appendix VI: Comments from the Department of Veterans Affairs



DEPARTMENT OF VETERANS AFFAIRS WASHINGTON

October 19, 2021

Ms. Alissa H. Czyz Acting Director Strategic Issues U.S. Government Accountability Office 441 G Street, NW Washington, DC 20548

Dear Ms. Czyz:

The Department of Veterans Affairs (VA) appreciates the opportunity to review the highlights of the Government Accountability Office's (GAO) draft report, Evidence-Based Policymaking: Survey Results Suggest Increased Use of Performance Information across the Federal Government (GAO-22-103910). VA's focus on the Foundations for Evidence-Based Policymaking Act of 2018 is demonstrated in the report's results as well as alignment with many of the overall findings and recommendations. Specifically, the report shows VA had a larger overall improved performance index score between 2017 and 2020 when compared to any other large agency due to leveraging our existing best practices in evidence-use/evaluation, disseminating them widely, and providing a robust support structure to actively promote wide adoption. VA also conducted enterprise-wide surveys of evidence/evaluator practitioners to provide their direct feedback to areas needing further improvement.

VA continues to augment our robust governance approaches to embed evidence-based decision-making more firmly in our framework. VA appreciates the opportunity to comment on your draft report.

Sincerely,

Chief of Staff

Tanya Bradsher

Vas Broken

Appendix VII: Comments from the U.S. Agency for International Development



October 14, 2021

Alissa H. Czyz Acting Director, Strategic Issues U.S. Government Accountability Office 441 G Street, N.W. Washington, D.C. 20226

Re: Agency response to GAO draft report entitled: Evidence-Based Policymaking: Survey Results Suggest Increased Use of Performance Information across the Federal Government, Report No. GAO-22-103910

Dear Ms. Czyz:

I am pleased to provide the formal response of the U.S. Agency for International Development (USAID) to the draft report produced by the U.S. Government Accountability Office (GAO) titled, Evidence-Based Policymaking: Survey Results Suggest Increased Use of Performance Information across the Federal Government, (GAO-22-103910).

The report has no recommendations for USAID and we do not offer specific comments with regards to the content of the report. USAID complies with the Government Performance and Results Act Modernization Act of 2010 and the Foundations for Evidence-Based Policymaking Act of 2018 (Evidence Act). These efforts support the Biden-Harris Administrations focus on evidence-based policy and help create a culture of evidence throughout the government.

The report reflects USAID's governmentwide leadership with the use of performance information and other evidence in decision-making, and our commitment in fostering a culture of continuous performance improvement. Survey results showed a significant increase for five of the six inquiries related to the use of performance information in specific decision-making activities, as well as an above average increase, as compared to the government-wide average, in communication and training. These are two important practices that promote the use of performance information for management decision-making.

USAID has produced an Agency-wide Annual Evaluation Plan for Fiscal Year 2022. This plan fulfills the Evidence Act requirement that all Federal Agencies should develop an Annual Evaluation Plan, which describes the significant evaluation activities the Agency plans to conduct in the fiscal year following the year in which it is submitted. The plan contains 35 significant evaluations that each address a question from the Agency-wide Learning Agenda.

USAID also initiated an assessment of its capacity for using evidence, and continues to increase public access to, and use of, data through online repositories such as the <u>Development Data Library (DDL)</u> (<u>data.usaid.gov</u>) and <u>Dollars to Results (results.usaid.gov/results)</u> websites now consolidated through <u>USAID Data Services</u> (<u>aidscape.usaid.gov</u>) for enhanced accessibility.

Appendix VII: Comments from the U.S. Agency for International Development

I am transmitting this letter from U you for the opportunity to respond to the d staff while conducting this engagement.	JSAID for inclusion in the GAO's final report. Thank larft report, and for the courtesies extended by your
	Sincerely,
	Collaen R. Allen
	Colleen Allen Assistant Administrator Bureau for Management
	C

Appendix VIII: GAO Contact and Staff Acknowledgments

GAO Contact

Alissa H. Czyz, (202) 512-6806 or czyza@gao.gov

Staff Acknowledgments

In addition to the above contacts, Benjamin T. Licht (Assistant Director), Adam Miles (Analyst-in-Charge), Alexander Ray (Analyst-in-Charge), Mariel Alper, Jacqueline Chapin, Caitlin Cusati, Ann Czapiewski, Karin Fangman, Emily Gruenwald, Chloe Kay, Samantha Lalisan, Terell Lasane, Won (Danny) Lee, Dae Park, Amanda Prichard, Steven Putansu, Alan Rozzi, Michelle Sager, Alicia White, and Kate Wulff made significant contributions to this report.

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Congressional Relations	A. Nicole Clowers, Managing Director, ClowersA@gao.gov, (202) 512-4400, U.S. Government Accountability Office, 441 G Street NW, Room 7125, Washington, DC 20548
Public Affairs	Chuck Young, Managing Director, youngc1@gao.gov, (202) 512-4800 U.S. Government Accountability Office, 441 G Street NW, Room 7149 Washington, DC 20548
Strategic Planning and External Liaison	Stephen J. Sanford, Managing Director, spel@gao.gov, (202) 512-4707 U.S. Government Accountability Office, 441 G Street NW, Room 7814, Washington, DC 20548

